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COMMISSIONER AUSTIN F. CULLEN

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Erin Seeley (for the commission) David Avren (for the commission) Colloquy

1	February 17, 2021
2	(Via Videoconference)
3	(PROCEEDINGS COMMENCED AT 9:30 A.M.)
4	THE REGISTRAR: Good morning. The hearing is now
5	resumed. Mr. Commissioner.
6	THE COMMISSIONER: Yes. Thank you, Madam Registrar.
7	ERIN SEELEY, a witness
8	for the commission,
9	recalled.
10	DAVID AVREN, a witness
11	for the commission,
12	recalled.
13	THE COMMISSIONER: And, Ms. Rose, just before we
14	resume with the Real Estate Council evidence, I
15	was reminded this morning that we have court
16	reporters who are working away feverishly in the
17	background to ensure that we get transcripts in
18	as timely a way as possible and that they both
19	need and deserve 15-minute breaks every day. I
20	think from time to time we take shorter breaks
21	just in the interests of moving things along,
22	but I'm quite persuaded that it's necessary to
23	take those 15-minute breaks midway through the
24	process to enable them to recharge their
25	batteries. So I just wanted to make that clear

25

24	EXAMINATION BY MS. ROSE (continuing):
23	little on that topic.
22	licensees. So I'll just propose to continue a
21	report misconduct of other real estate
20	evidence yesterday in discussing the duties to
19	And so I believe that we left off our
18	and compliance Mr. David Avren.
17	It is CEO Ms. Erin Seeley and the VP of legal
16	witnesses from the Real Estate Council of BC.
15	that we are continuing with the evidence of two
14	MS. ROSE: So today, Mr. Commissioner, you'll recall
13	THE COMMISSIONER: All right. Go ahead. Thank you.
12	way. Thank you, Mr. Commissioner.
11	MS. ROSE: No, and I certainly didn't take it that
10	break or
9	rebuke to you. I don't think you took a shorter
8	THE COMMISSIONER: Yeah, that certainly wasn't a
7	evidence.
6	certainly keep that in mind for today's
5	MS. ROSE: Thank you, Mr. Commissioner, and I will
4	loss. All right. Thank you.
3	little longer to make up for necessary time
2	breaks, but if necessary of course we'll sit a
1	to all counsel that we won't be taking shorter

So, Ms. Seeley, I think -- and Mr. Avren -- we

1		discussed the duty of a licensee to report
2		another licensee to their managing broker. Can
3		you tell me, is there any obligation on real
4		estate licensees to report other types of
5		professionals that they other professionals
6		that they deal with in the course of their
7		business such as mortgage brokers, appraisers,
8		lawyers, other professionals?
9	А	(ES) Thank you, Ms. Rose, for the question. I
10		think there is nothing in the statute that
11		requires that reporting. The practice guidance
12		that is provided to licensees speaks to the need
13		where licensees are referring to other service
14		providers whether they be notaries or lawyers
15		or mortgage brokers, to the need ideally to
16		provide a list and to not prefer one over the
17		other and manage professional ethical
18		obligations in that way.
19		And there are also, as I mentioned in
20		yesterday's testimony, requirements around
21		disclosure of referral fees. So while those are
22		not the same as reporting, they do shed
23		transparency on the relationships that a
24		licensee may have between other service
25		providers and any remuneration that may be

1		earned from that relationship.
2	Q	And on the topic of referrals, you'd agree that
3		the real estate industry is one in which
4		referrals are common?
5	А	(ES) Given the number of players in a real
6		estate transaction, the number of service
7		providers, yes, I think it is common, as I
8		mentioned, whether it be notaries, lawyer,
9		appraisers, mortgage brokers. There's a series
10		of relationships often and the more complex the
11		transaction, the more the greater the number
12		of service providers.
13	Q	And is the fact of the industry being a
14		referral-based one, does that make it difficult
15		or does that impede or disincentivize a
16		licensee's likelihood of reporting another
17		professional?
18	A	(ES) I would refer back to a comment I made
19		yesterday. I think the relationship-based
20		nature of the profession, the reputation that is
21		paramount to success given the sales focus does
22		create incentives to work collaboratively and
23		work together. The penalties that exist in the
24		regulatory regime, the transparency around the
25		reporting certainly try to aid that ethical

1 work. I don't know that I would say there's a 2 systemic disincentive, but I think there is 3 profit motivation across that can present those 4 ethical questions and the challenges. 5 And is there any obligation on real estate Q licensees to determine if the other 6 professionals that they work with are properly 8 licensed or qualified? 9 (ES) Again, that is part of the professional Α quidance that's provided. We have a practice 10 11 standards manual, a professional standards 12 manual and a brokerage standards manual. In 13 both those cases they speak to some of the 14 opportunities when referring service providers 15 to clients to ensure they meet the licensing 16 requirements to make it clear that they're not 17 preferring one over the other and to leave that in the hands of the client to make the decision 18 19 that's best for them. 20 (DA) Maybe I can just add that if there were 2.1 a degree of negligence in ascertaining the 22 qualifications of another professional, that 23 could be a disciplinable matter. There's a duty 2.4 to act in the client's best interests of course,

and if there were indications that the --

1		whoever it was was not properly licensed, that
2		could be a breach of that duty perhaps amongst
3		others.
4	Q	With the view that if a client is receiving
5		services from another professional who is not
6		properly qualified that that would not be in the
7		client's best interest?
8	А	(DA) Absolutely. Correct.
9	Q	And I understand we've already had into
10		evidence the information-sharing agreement that
11		the Real Estate Council has with the registrar
12		of mortgage brokers. Perhaps you could describe
13		when you receive a complaint that touches on
14		potential misconduct by another professional,
15		how does the Real Estate Council proceed with
16		that? Is there a referral process or how does
17		that work?
18	А	(DA) You're speaking of a complaint against a
19		professional regulated by another professional
20		body?
21	Q	Well, where pardon me. I certainly phrased
22		the question a little awkwardly. Where the Real
23		Estate Council receives a complaint about a real
24		estate licensee but the facts of the complaint
25		potentially implicate another type of

1 professional, how -- are there -- does the Real 2 Estate Council take any steps or how would the council deal with that? 3 4 Α (DA) Well, there are two ways we would deal with 5 it. One is encourage the complainant who is coming to us to go forward to the other 6 regulatory body and make a complaint there. And 8 that's in the context often of police matters, matter that could be criminal matters that would 9 often be our first resort. 10 The other consideration that we have for our 11 12 own dealing with it are the privacy provisions 13 of the Freedom of Information and Protection of 14 Privacy Act. They do allow -- I think it is under 30.1(1) -- disclosure of personal 15 16 information for the regulation of, you know, 17 professionals by regulatory bodies. So that's a 18 significant and important exemption to the 19 general restrictions on sharing of personal 20 information, but it would permit us to provide 2.1 information to another regulatory body 22 respecting one of their licensees, one of their 23 registrants, who may have been guilty of 2.4 misconduct under their legislation. So we can do that and do do that from time to time. 25

1	Q	Could you speak to how common is it for the Real
2		Estate Council to refer matters to another
3		regulatory body?
4	A	(DA) It wouldn't be frequent. We don't see it
5		that often. I'm being a little impressionistic
6		here because I don't get into the weeds in terms
7		of the actual complaints received and their
8		details. The volume is too high and it's, in my
9		position, head of both legal and compliance,
10		better to keep myself removed. But I would say
11		it would be less than probably less than a
12		dozen times a year.
13	Q	And could you speak to how many times the Real
14		Estate Council receives referrals from other
15		regulatory bodies?
16	А	(DA) It would be of a similar magnitude, you
17		know, in the order of maybe a dozen times a
18		year. Sometimes it is information that they
19		have acquired through their mandate and through
20		their investigations, through their complaints
21		or anonymous tips process. Other times it might
22		just be drawing our attention to a news report
23		or a court decision that implicates one of our
24		licensees and, you know, those both of those
25		happen probably in about equal measure.

1	Q	And are you aware that I believe at the time
2		it was FICOM but now the BCFSA referred to the
3		Real Estate Council of BC a number of realtors
4		that were involved in the unregistered mortgage
5		brokering matter involving Mr. Jay Chaudhary?
6	А	(DA) Yes, I have some familiarity with that at a
7		high-ish kind of level.
8	Q	And could you speak to approximately how many
9		realtors were involved in that referral?
10	А	(DA) There are there were 28 referrals, which
11		I think 26 were licensed realtors. And to cut
12		to the chase on that, there are 11 presently
13		under investigation, another five awaiting
14		referral for investigation. That's just a
15		volume restraint on that. And there are another
16		10 that are flagged in our system. In the event
17		they were to apply for re-licensing, they would
18		then be there would then be a process to give
19		special review in their instances and ultimately
20		they may be investigated too.
21	Q	And you said they're presently under
22		investigation. Have any realtors I should
23		say real estate agents faced any disciplinary
24		hearings or sanctions as a result of this
25		referral?

Q Okay. And would a licensee referring their client to a mortgage broker that they know to unregistered be a problem from the Real Estate Council of BC's perspective? A (DA) I think so. And as I described earlier, think if they were aware that someone didn't possess the necessary credentials to carry out their activity or should reasonably have been aware, that would have been that would like be a disciplinable matter, if it's as simple a that. Q Could you you mentioned just a moment ago that there might be a sort of enhanced suitability review for individuals who are flagged in your system when their licence come up for renewal. Could you just expand on that little. A (DA) Well, I think you'll have our Mr. Michael Scott, who's director of compliance, next week and he can perhaps get into a little more deta on that. But it's if a person that has a flag our system, such as the 10 I described here, the 10 of the 26 who were licensed, appl			
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here, the 10 of the 26 who were licensed, appl	22		on that. But it's if a person that has a
, 11	23		flag our system, such as the 10 I described
for their renewal as they do on their two-year	24		here, the 10 of the 26 who were licensed, apply
	25		for their renewal as they do on their two-year

1		cycle, then at that point there would be
2		communications with them which indicate that
3		there are issues and they're going to be
4		investigated. I think as a result of that kind
5		of discussion a couple of them decided not to
6		proceed with their reapplications. And for
7		those that intended to proceed there would be a
8		priority form of investigation in relation to
9		that renewal application. So it would be like a
10		discipline investigation but with focus on the
11		elements necessary for a to meet our good
12		reputation fitness and suitability standards for
13		that re-licensing, slightly different but
14		related.
15	Q	And from a and I do appreciate that we will
16		be having Mr. Scott testifying at a later date
17		and I'm not asking you to speak too much in the
18		weeds on this. But from a policy level,
19		Mr. Avren, is there a sort of policy decision on
20		proceeding with this review or investigation at
21		the stage of the renewal of application or the
22		renewal of their licensing application as
23		opposed to just beginning it now?
24		Oh, I'm sorry, you're muted, Mr. Avren.
25	A	(DA) I'm on mute. My apologies. Is there a

1		policy decision in terms of which ones are
2		assigned for investigation and which ones are
3		assigned for flagging in the licence renewal
4		system? Is that the essence of it?
5	Q	I'm just wondering yeah, you mentioned that
6		that there's sort of a flag for when these
7		individuals apply for re-licensing. I'm
8		wondering if you can explain why it would be
9		why you would wait for an application for
10		renewal and not simply investigate those
11		individuals now.
12	А	(DA) Yeah, it's as I described, there
13		it's really a volume issue. We have high volume
14		and, you know, we'll probably talk about that a
15		little bit later. But there's coping with
16		the volume is a significant issue at the
17		council, the volume of complaints, and there's a
18		history to that. So as I say, 11 are under
19		investigation, five are awaiting assignment.
20		What I mean awaiting assignment, the
21		investigators that we have have their plates
22		already very full with matters to investigate
23		and it's not really a good thing to sort of bury
24		them in volume. It doesn't lead to good
25		outcomes or efficient outcomes. So they are

1		sort of in the hopper awaiting something removed
2		from their plate so something else can come on.
3		And the other 10 that remain, that's 16
4		neither being investigated or just outside the
5		investigation sphere awaiting assignment, they
6		would have been investigated but it's a volume
7		concern. And that's our next best measure to
8		ensure they do not slip through the system
9		without attention being paid given the issues
10		that have been raised.
11		So it's not ideal, but it's attempting to be
12		optimal given the resource constraints, given
13		the volume issues. Not to suggest they're
14		receiving inattention or are somehow regarded as
15		outside the disciplinary realm, but it's to make
16		sure that it receives attention at a key moment
17		and can be dealt with probably in an expedited
18		way and perhaps an even more efficient way.
19	Q	Ms. Seeley, did you have anything to add to
20		that?
21	A	(ES) Sure. I just wanted to make two points.
22		One is and Mr. Scott, the director of
23		investigations and compliance can speak to
24		this there is an intake process. So there is
25		a risk assessment as well as a volume

2.1

2.4

consideration and that would go with referrals as well. The other element of flagging in the system is it prevents any attempt to transfer the licence to another brokerage and it maintains the relationship with the licensee and the existing brokerage in terms of the managing broker's oversight.

And that is important because there are a number of transfers that can happen. Licensees can move from brokerage to brokerage. So the other element of flagging in the system is not only at renewal but it prevents movement and it can enable conditions that can be imposed with the agreement of the licensee on the licence as well. And that's a tool that the Real Estate Council has used in investigative circumstances where it has identified a risk perhaps and due to maybe volume or other considerations isn't yet fully completing the investigation.

So there are other elements that I'm actually sure Mr. Scott can speak to in more detail and the tools he would use with the team to triage and manage that.

Q And just for the Commissioner's benefit, I understand that many of the details on the

1		volume of complaints received by the Real Estate
2		Council and the staffing of the department are
3		set out at exhibit 603, which is the overview
4		report on legislative and regulatory structure
5		of real estate in BC, and my understanding is
6		that begins at page 46.
7		So I think this is a question for you,
8		Mr. Avren. Can you say, would it be considered
9		serious misconduct if the real estate agent knew
10		that an unregistered mortgage broker was or a
11		registered one for that matter was fraudulently
12		altering documents?
13	А	(DA) Yes.
14	Q	And can you speak to whether or not the Real
15		Estate Council has given investigations from
16		this referral source any type of priority over
17		other investigations?
18	А	(DA) Yes, and we assign them to our most
19		experienced investigators. Mr. Scott himself
20		keeps a hand in these and we have two other
21		investigators who are ex-police or RCMP with
22		AML-related training going along with that.
23		That's coincidental almost but have the most
24		experience in dealing with these serious
25		matters, so they are more involved than the

Q

1		other investigators. So they are receiving that
2		kind of seriousness in approach, yeah.
3	Q	And I understand is it the case that the Real
4		Estate Council has received complaints involving
5		allegations of money laundering?
6	А	(DA) We receive many there are many
7		complaints where there are what you might call
8		sort of throwaway allegations of money
9		laundering. Some would be the anonymous tips.
10		Some would just be XYZ is going on and they're
11		probably money laundering. We look at all of
12		those, but if there isn't substance to them, we
13		don't pursue them as money laundering matters.
14		At present we have six investigations that
15		relate to anti-money laundering, whether it's a
16		matter of compliance or whether it's a matter of
17		participation in a suspected money laundering
18		scheme. One of those was referred by the RCMP
19		and one of those has arisen by reason of
20		information FINTRAC brought to us. So we have
21		six at the moment. So we do. They are actually
22		quite a number, but as I say they're often just
23		throwaway allegations, casual allegations
24		without support.

With respect to the six that -- if I can use

David Avren (for the commission) Exam by Ms. Rose

1 this word, that you've considered to be credible 2 or perhaps substantiated, not just throwaway 3 allegations, are there -- do these arise in 4 particular circumstances or are there trends or 5 commonalities? (DA) You'll have to save that for Mr. Scott. 6 Α Okay. And are there any of these cases that 8 have received sanction or otherwise in the public realm that you can tell us a little bit 9 about? 10 (DA) Well, We've only had one matter that was 11 Α 12 related to money laundering that we've 13 disciplined. That was a licensee named Yan Wen 14 known also as Isabel Wen, and it's on our 15 website. She was disciplined by way of what 16 they call a consent order in -- I think it was 17 May of 2019, suspended for nine months and fined 18 and conditions were imposed in the event of 19 re-licensing. She actually relinquished her 20 licence for a period of time. And enhanced 2.1 supervision and that was really -- there were a 22 number of elements of misconduct there, but 23 there was a specific element of misconduct, 2.4 conduct -- we termed it "conduct unbecoming," 25 the element related to the participation in and

1		evasion of money laundering requirements. She
2		essentially received funds from an associate of
3		the purchaser overseas and received them into
4		her personal account to knowingly knowing
5		that it was an evasion of the requirement that
6		the funds, A, go to the brokerage, and B, that
7		the that there be client identification rules
8		engaged and so on in respect of this associate
9		because the funds weren't coming from the
10		previously identified purchaser herself.
11	Q	And so just to put a bit of a finer point on it,
12		what are the what risks does that fact
13		pattern present from a money laundering
14		perspective?
15	А	(DA) It doesn't permit the brokerage itself to
16		determine and make suspicious transaction
17		reports and engage their recording systems and
18		the various elements of a compliance program.
19		So perhaps there are there is money
20		laundering beyond that, but the brokerage would
21		not have been able to trigger that kind of
22		examination. In fact the transaction didn't
23		proceed. I think there were elements of
24		a prospective immigration involved as well and
25		that at least at that time, as we understood,

1		the immigration itself did not proceed at that
2		time or in that manner that had been proposed.
3		So whether there was more to it or not, I don't
4		know, but it certainly prevented the
5		immediate triggering an examination of that.
6		We did alert FINTRAC to the money laundering
7		issues in that case and also some of the
8		provincial agencies. But that was after we had
9		imposed the consent order.
10	Q	Turning now to the role of managing brokers in
11		the complaint process. How would a managing
12		broker's conduct come into issue where there is
13		a complaint or investigation into a licensee?
14	А	(DA) A managing broker has a duty to ensure an
15		adequate level of supervision and to ensure
16		compliance by licensees. They don't have to do
17		it personally, but they must have delegated it
18		or must have a system in place and be ensuring
19		the system is working. They are ultimately
20		responsible to ensure there has been an adequate
21		level of supervision. The licensee has certain
22		obligations. Filing transaction-related
23		records, delivering them into the brokerage,
24		delivering funds and so on.

Where a licensee has been guilty of some

1	misconduct, it may be may very well be that
2	the managing broker by ensuring supervision
3	could have prevented or mitigated that
4	misconduct and there could be a failure on the
5	managing broker's part. There are instances,
6	thankfully rare, where the managing broker is
7	actually misadvising the licensee through a
8	failure of the managing broker themselves to
9	understand things like conflict of interest
10	properly. We have one appeal with The Financial
11	Services Tribunal by one such at the moment.
12	We would it's rare that a complainant, a
13	consumer, a user of someone who's buying or
14	selling actually complains about the managing
15	broker. The managing broker is largely
16	invisible to them. It does happen, but it's
17	rare. That would normally be the managing
18	broker's involvement is normally something we
19	would consider and would be revealed to us
20	through an investigation. We would typically
21	ask for deal files depending on the issue. If
22	it involves transactional conduct as opposed to
23	onsite conduct, for example. And the managing

We would be concerned if the managing broker

24

broker's role in that would become apparent.

1		were guilty of a degree of you can call it
2		negligence, carelessness or incompetence, and we
3		would particularly be concerned about that and
4		perhaps even something closer to the proper
5		standard if there were consumer harm. That
6		would be a significant aggravating factor. And
7		even where the managing broker has been, say,
8		more innocent than there's been a slip let's
9		just call it a slip, but where there's been
10		consumer harm that would be a significant factor
11		and whether the managing broker should be
12		disciplined as well. But certainly
13		incompetence, negligence, indifference would be
14		key factors.
15	Q	And how often when a licensee receives
16		sanction by the Real Estate Council, how often
17		is a managing broker found to have failed to
18		adequately supervise their licensee?
19	А	(DA) We discussed this outside the hearing and I
20		think I overestimated the frequency to you of
21		that. I would say and I took the occasion
22		over the weekend to go through and look at some
23		of the more recent orders and contacts. I think
24		it's more it's probably more like 10 percent
25		than the higher percentage I indicated to you in

1		our prehearing preparation discussions. So
2		yeah, it would probably be more like 10 percent
3		of the time where we find a managing broker
4		being pulled in because of a licensee's
5		misconduct and disciplined as a managing broker
6		for that.
7	Q	You mentioned a particular case in which that
8		is currently under appeal involving misconduct
9		by a managing broker. Could you speak to the
10		could you elaborate on the facts of that case.
11	А	(DA) There as I recall, it will be the
12		online, the case is online. It's currently
13		the there are two cases with The Financial
14		Services Tribunal and it's one of the two, so
15		facts will be available online through our
16		website and theirs. But essentially the as I
17		recall, the licensee was wanting to ensure a
18		transaction, the licensee being the
19		representative of the person involved in the
20		sale and purchase, was wanting to lend in order
21		to to the purchaser to see that a transaction
22		went ahead. This happens sometimes. But that
23		engages a whole lot of other considerations.
24		Independent legal advice, conflict of interest,
25		et cetera.

1 And the managing broker was consulted quite 2 properly, how do I go about this, and simply 3 gave the wrong advice. I think it was 4 determined to be a failure of understanding of 5 conflict of interest and what could be done and how it could be done. So a serious kind of 6 thing. Conflicts of interest can be -- you 8 know, are key in so many business relationships 9 and business undertakings these days and have to be understood at least to a certain level. Even 10 11 lawyers struggle with that from time to time. 12 So it's a matter of importance for realtors and 13 they probably struggle a little more even given 14 the lack of the thorough legal training. But 15 it's important at the managing broker level 16 given the nature of the guidance they are 17 expected to give that they get the basics right. 18 And on a more -- a higher level view, what gaps Q 19 or weaknesses are there in the legislation that 20 inhibit the ability of the Real Estate Council 2.1 to appropriately respond to misconduct? 22 Α (DA) In the -- I'm not sure we -- can you be --23 do you have anything in particular in mind? The 2.4 things that inhibit our ability to respond to 25 misconduct are largely the volume of complaints,

1		our resourcing and then ensuring staff is
2		recruited and trained. So those are the
3		greatest inhibitors and those are largely
4		practical on the ground issues.
5		The legislative scheme is a good scheme. It
6		has its complications, and I think it has its
7		complications from the licensee's point of view
8		in terms of following the rules and
9		understanding them, but the tools are there for
10		us by and large. The penalties now are very
11		adequate and I think are being taken very
12		seriously by the licensee by licensees as a
13		whole. They're certainly lawyering up more as a
14		result of that and that, you know, is helpful in
15		many ways but the legislative scheme I think is
16		generally adequate. It has its points of
17		where it could be perhaps streamlined a little
18		bit more. Some of those might be addressed
19		through the coming legislation associated with
20		the amalgamation. But it works reasonably well
21		and is reasonably competent to the mandate it
22		wants to give us.
23	Q	Would you consider the fact of the legislation
24		providing an automatic stay to those that appeal

their sanctions to be a problem?

25

24

25

1	A	(DA) I think it is. I think it's recognized by
2		those of us on the regulatory side that it is.
3		What happens there is the reverse. I think this
4		pertains in the mortgage broker situation as
5		well, and these are the only two exceptions to
6		the normal rule. As Mr. Commissioner will well
7		know, normally the decision not automatically
8		stayed. It pertains and the person subject to
9		an order or decision has to apply either to the
10		tribunal complaint of or to its superior
11		tribunal on appeal to have the effect of the
12		order stayed and the burden is on them, the duty
13		is on them, the playing field is sloped
14		accordingly.
15		The opposite pertains in the Real Estate
16		Services Act I believe the Mortgage Brokers
17		Act as well so that once an appeal is filed,
18		and an appeal costs something like \$800,
19		relatively small change in relation to real
20		estate potential earnings, the decision is
21		stayed. The matters can take, you know,
22		anywhere from one to three years to resolve

through the appeal process and meanwhile the

The ability to continue to practice I think

licensee is able to continue to practice.

2.1

2.4

shocks the public who are familiar with the circumstances. There are some -- probably notorious isn't too strong a word of licensees who have been subject to discipline and suspension orders, but those have been automatically stayed and they're able to continue to practice with the commensurate kinds of advertisements that we all see publicly. And we receive inquiries, I thought so and so was suspended; what there are they doing still out there? And it's attributed to the council and the regulatory system as a failure of the system when actually it's part of the legislative structure.

In a recent matter we applied ourselves to have the automatic stay stayed, if you will. So the normal situation was reversed and that was after, you know, a couple of appeals actually in the matter and we were successful. But we weren't successful on the basis of threat to the public interest; we were successful on the basis that no matter what the outcome of the appeal was it was almost certain that the -- having the stay come into effect for whatever period would cause no greater harm to the licensee involved

25

1		at the end of the day because they're almost
2		certainly going to be subject to a long period
3		of stay given the kind of scrutiny and the two
4		levels two appeals that had been held
5		already.
6		I don't know if that makes sense. I
7		probably described it in a more complicated way
8		than I should have. So it wasn't set aside on
9		the normal concern about public harm or risk to
10		the public, although that would be a factor.
11		This won't make any difference to you at end of
12		the day because you're going to be suspended
13		likely, almost certainly, for at least the
14		period that would be involved in the setting
15		aside of the automatic stay.
16	Q	I take it that the appeal process that you've
17		just described is in relation to one of the
18		notorious cases that you referred to?
19	А	(DA) Yes. To put a name to it it's Behroyan,
20		B-e-h-r-o-y-a-n, and all of that facts of that
21		are either on The Financial Services Tribunal's
22		website our website or in the newspapers.
23	MS.	ROSE: Okay. Madam Registrar, I would ask a
24		document to be displayed on the screen. It's
0.5		

the Real Estate Council of BC administrative

1		penalty guidelines.
2	Q	And perhaps while she's doing that, Mr. Avren,
3		could you just describe what the those
4		penalty guidelines are?
5	А	(DA) Yeah. I'd give you a little bit of history
6		here. We have a concern about volume, as I've
7		mentioned. We haven't gone into detail about
8		that. Our disciplinary system had a significant
9		gap in it that I think it's been perceived for
10		some time, and I certainly perceived it when I
11		arrived two and a half years ago. And that gap
12		is between what we call letters of advisement,
13		which are warning letters essentially and
14		they have a scale to them. Some are merely
15		just, you could do a little better; pull up your
16		socks, others are, you're lucky you weren't
17		charged here; you could have been. And the
18		formal discipline process which is resolved
19		either by a full disciplinary hearing. Our most
20		recent one was about a two and a half week
21		hearing, significant resource use and so on. Or
22		a consent order, which is an agreed resolution
23		taking cognizance of the circumstances and the
24		various likelihoods of proof and the cost and
25		making an order which is equivalent to that

1	which would emerge from a full disciplinary
2	hearing. So there's a gap in there.
3	There are a number of matters that go by
4	letters of warning which could be easily handled
5	which probably do merit some disciplinary
6	response, at least in terms of a fine. And
7	there are matters that go to the consent order
8	process, the full order process, which is a
9	fairly elaborate process which could be handled
10	more efficiently.
11	The act the Real Estate Services Act
12	provides for administrative penalty guidelines.
13	Those have to be implemented in a specific way
14	by the adoption of rules. There were rules that
15	permitted administrative penalties, but the
16	penalties were low and they tended to be simply
17	back office-type offences. Failures to file
18	financial statements on time. So if you file
19	your annual report a week late you can be fined
20	\$625. So it wasn't as effective a tool as it
21	could be.
22	So with the working with the
23	superintendent of real estate over it took
24	over two years. We developed an
25	administrative a completely revamped

1	administrative penalty scheme, fairly
2	sophisticated four categories of penalty with
3	varying penalty responses at varying penalty
4	levels, 1,000, 2,500 and 5,000, doubling on
5	subsequent contraventions which are every and
6	a subsequent would have to occur within a
7	five-year period of the prior one. And daily
8	penalties. And the act isn't congenial to the
9	creation of daily penalties so we had to design
10	something more complicated, administrative
11	penalty system, to afford the possibility of
12	daily penalties.
13	The purpose of daily penalties and the
14	purpose of all these schemes is to ensure, A,
15	protect the public, but B, to do so by ensuring
16	compliance with the rules. Better compliance.
17	It's not to punish people. That's, you know,
18	kind of a last resort, but it's to encourage
19	compliance. The daily penalties are designed in
20	a way to encourage compliance, not merely to
21	punish. And so these penalty guidelines are
22	adjunct to the rules that have been developed.
23	Those new rules which set out an expanded
24	list of administrative matters, which can be

subject to administrative penalties, they are

1	all in the matters that are contraventions of
2	the real estate rules and their associated
3	penalties. Those came into effect just less
4	than three weeks ago on the 1st of February.
5	And these administrative penalty guidelines are
6	the real estate council's medium level
7	expression of how it will apply the
8	administrative penalty guidelines, how it will
9	interpret some of the language in the rules and
10	how it will just it's partly for our own
11	guidance but it's partly for the guidance of
12	licensees so that they will have a better
13	understanding of the our approach to
14	administrative penalties.
15	And as I say, it does better define or give

And as I say, it does better define or give substance to some of the terms which might otherwise be too uncertain for licensees. In the rules, for example, licensees must respond promptly to any inquiry by council. And what does "promptly" mean. We've set out here that it would normally mean within two business days to give some substance to things. So everyone knows what they're probably going to be dealing with.

25 Q Right.

25

1	A (DA) Tì	hat's a very long answer to a very short
2	questio	on.
3	2 That's	all right.
4	MS. ROSE: 1	Madam Registrar, I'm hoping you can assist
5	me with	n the next exhibit number.
6	THE REGISTRA	AR: Mr. Commissioner, the next number is
7	619.	
8	MS. ROSE: (OKAY. So, Mr. Commissioner, I would ask
9	that th	nis be marked as exhibit 619, please.
10	THE COMMISS	IONER: Yes. Very well. Thank you.
11	EXHIBI:	F 619: RECBC Administrative Penalty
12	Guidel:	ines 2021
13	MS. ROSE: 1	We can take to down off the screen now.
14	Q So I ui	nderstand that the IAG report that we
15	discus	sed yesterday at exhibit 618, I understand
16	THAT it	t made a recommendation to that that
17	the Rea	al Estate Council disgorge proceeds of
18	miscon	duct from licensees and brokerages. Has
19	this be	een done or considered?
20	A (DA) Ye	es.
21	Q Or do	you have the authority to do that?
22	A (DA) We	e do make orders for disgorgement of
23	benefit	ts received. There haven't been many.
24	The net	w penalty levels under the <i>Real Estate</i>

Services Act when it was amended effective 30th

1		of September 2016 set such a high level that in
2		effect you're able to order disgorgement without
3		actual resort to the disgorgement section itself
4		or a penalty which comprehends not isn't
5		specifically disgorgement but comprehends the
6		amount of benefit received and penalizes in
7		addition to that.
8		So from a practical points of view the
9		disgorgement provisions aren't absolutely
10		necessary but we do use them to make express
11		statements. The disgorgement doesn't go to
12		the to any wrong member of the public. It's
13		treated as normal penalties are, which is
14		devoted to educational purposes within the
15		council, presumably to as a policy matter to
16		make sure that there's no incentive
17		operational incentive within the regulator to
18		fine as much as possible.
19		Sometimes there's an apprehension out there
20		that we want to fine licensees because we have
21		more that enhances our own financial
22		position. That's not the case. These funds
23		have to be designated for educational purposes.
24	Q	So I'd like to turn now to canvassing some of

the anti-money laundering obligations of real

1		estate licensees. And I know we're a little
2		short on time, so I will try to do my best to
3		move through this as expeditiously as possible.
4	А	(DA) It's probably my answers, not your
5		questions.
6	Q	I'm actually sure that's not the case. So the
7		first topic underneath the anti-money laundering
8		obligations of licensees that I wanted to
9		canvass is that of the client identification and
10		verification. So and I think this is
11		probably a question for Mr. Avren, but correct
12		me if I'm wrong. Is there an obligation on real
13		estate agents to collect information about a
14		client's financial resources or ability to pay
15		or source of funds to obtain real estate?
16	A	(ES) I can speak to that one. There is no
17		requirement beyond the client identification to
18		verify provenance of funds on the real estate
19		licensee side. Now, having said that there is a
20		requirement for suspicious transaction reporting
21		and part of the client ID verification is
22		understanding the factors, the motivations for
23		the purchase, the client's personal background
24		and, as the anti-money laundering training
25		program identifies, looking for red flags in

1	that client identification process can lead to
2	suspicious transaction reporting.
3	So, for example, where you have a client
4	purchasing a significant residential property of
5	great value and yet they don't have an
6	occupation that you might correlate to having
7	the earnings to be able to pay for it. So a
8	student, for example, buying property like that.
9	And so while it's not explicit in the Real
10	Estate Services Act and the regulatory
11	requirement here, it is linked to that
12	suspicious transaction reporting.
13	There are other elements, though, that I
14	think complicate that with respect to the
15	features of the British Columbia housing market.
16	So the detachment of incomes from the cost of
17	housing is certainly a factor that makes it much
18	more complex for individual licensees to make
19	those kinds of assessments. And licensees and
20	managing brokers have often talked about the
21	challenge they face because they are really
22	receiving deposit funds, the brokerage trust
23	accounts in the transaction. The funds that a
24	licensee or brokerage will receive are the
25	deposit funds aside from commission funds, and

1		those deposit funds are largely through
2		financial institutions. So that's where
3		licensees have seen their role as separate from
4		the know your client responsibilities of
5		financial institutions.
6		In promoting a culture of compliance, we've
7		been seeking to educate licensees that where
8		they see red flags, they should consider that as
9		part of their suspicious transaction reporting
10		obligations. And the federal government,
11		FINTRAC, has reinforced that.
12	Q	And so one of the themes that you're picking up
13		on here is that some of the indicators of
14		suspicion as set out by FINTRAC and other bodies
15		are actually commonplace in a market such as
16		Vancouver and the Lower Mainland where, as you
17		described, the value of property being purchased
18		is detached from the individual's income?
19	A	(ES) It can be a factor. For example, you know,
20		in and of itself not requiring a mortgage to
21		purchase a property may not be a red flag, but
22		it's the combination of factors that are
23		indicators. You know, multiple sources of
24		financial instruments, lots of deposits,
25		interest in making deposits less than \$10,000 in

1		multiple phases. You know, those are other
2		features that I would say are separate from the
3		characteristics of the local market and
4		contribute to that assessment around suspicious
5		transaction reporting.
6		But yes, I think it's been complex for
7		licensees to understand when to report based on
8		some of the features here locally.
9	Q	And I understand that there's as you
10		described, there is a requirement to monitor the
11		source of funds for a deposit by way of a
12		receipt-of-funds record that's kept by the
13		brokerage but that this requirement does not
14		extend to the financing of the rest of the
15		transaction because that financing does not go
16		through a real estate brokerage; is that right?
17	А	(ES) That's correct.
18	Q	Wouldn't it be helpful from an anti-money
19		laundering perspective to require real estate
20		agents to make an inquiry into source of funds
21		with respect to the financing of the overall
22		purchase of real estate?
23	А	(ES) I think those inquiries, as I indicated,
24		are part of the conversations to client
25		identification and suspicious transaction

1		reporting. I think consideration in adding
2		those types of requirements, it would certainly
3		be as a reporting entity the federal
4		government would need to weigh in from a policy
5		perspective on whether that serves to strengthen
6		the regime and how that information is collected
7		and stored and to what purpose it's used would
8		all need be to important considerations,
9		especially because the brokerage is the record
10		keeper, not the licensee.
11		So I think it is addressed through
12		suspicious transaction reporting verification,
13		but it's not collected nor required to be
14		collected at that granular level that it might
15		be, for example, in a financial institution.
16	Q	One of the issues, as you described, is
17		confusion about when filing a suspicious
18		transaction report is necessary and as a
19		corollary when making further inquiries of the
20		client is necessary because of this sort of grey
21		area, especially associated with the Vancouver
22		market. Is it also fair to say that some of the
23		difficulty there is that there is not a
24		standardized practice of asking questions about
25		a client's source of funds such that it's left

1 up to the individual real estate licensee's 2 judgment? 3 Α (ES) I would say that there are additional 4 supports and tools that could make the process 5 more straightforward, and that's part of the work that we've been undertaking in 6 collaboration with FINTRAC and with, I would 8 say, the BC Real Estate Association -- I know you'll hear from them I think later today -- the 9 10 ways that we can simplify the process, the ways 11 that we can support templates for the federal 12 reporting that would be standardized. 13 I think the federal government has also 14 recognized that through its reviews and audits and feedback it's received in that. I think the 15 16 challenge is it's a complex framework of many 17 players. We have, you know, financial 18 institutions, lawyers, mortgage brokers, 19 appraisers, all along that continuum involved 20 and each have their own obligations and in many 2.1 cases each are reporting to some degree either 22 to their regulator or to the federal government. 23 So the consideration of how to change it 2.4 needs to be mindful of duplication and overlap 25 as well. But I think I appreciate now from just

1		my experience in this role that as regulators we
2		can't live in silos where we just look at our
3		specific mandates only, and that came through in
4		the IAG report that we have to take that broader
5		approach. So I think that's where we've started
6		through collaboration to understand what is
7		possible without getting out of our lane, if you
8		will. You know, without starting to regulate
9		what is the federal government's responsibility.
10		And I think mindful as well that our
11		capacity is constrained. The volume of
12		complaints, the risk, every member of the public
13		who complains believes their complaint to be
14		serious, and so in terms of delivering public
15		protection we have to take that as a core
16		responsibility. So it is a challenge to, I
17		think, make progress in the bigger areas beyond
18		our scope and mandate.
19	Q	And in terms of simplifying things for real
20		estate agents, having a rule that mandates
21		inquiry into the source of funds for every
22		transaction beyond just the deposit, that would
23		reduce some of the grey area, would it not?
24	А	(ES) You know, I would really defer to the

federal government in terms of their

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1		requirements. Insofar as it pertains to the
2		mandate of the role of the Real Estate Council
3		and future regulators of real estate, it's not
4		currently part of the mandate in terms of the
5		duties to clients and what's owed. So I think
6		there has to be consideration federally as to
7		the answer to your question. I would say it's
8		more appropriate to address that probably to
9		FINTRAC.
10	Q	Would there be any issue from the Real Estate
11		Council's perspective in enforcing such a rule?
12	A	(ES) Again, I think this is where the mandate
13		direction that we've received from government in
14		collaborating on how to consider supporting the
15		government's work in anti-money laundering takes
16		some careful thought to what end would the Real
17		Estate Council be reviewing that information,
18		where would any potential misconduct be if a
19		licensee didn't collect it, how does it relate
20		to the duties owed to clients, et cetera. So I
21		think that is a policy consideration that we'd
22		welcome the opportunity to work on.
23		I think again I'd reference the privacy and
24		confidentiality considerations of that
25		recordkeeping. Those needs have to be balanced

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1		with the substantive gain that could be made by
2		that information collection.
3	Q	And what do you see as the scope in relation
4		to this issue but others more generally, what is
5		the scope for Real Estate Council of BC to work
6		with FINTRAC and industry to assist real estate
7		licensees in meeting their obligations under the
8		Proceeds of Crime (Money Laundering) and
9		Terrorist Financing Act?
10	А	(ES) I can speak to those at a high level, and
11		I'll defer as well to Mr. Avren who might able
12		to speak more to the practical application of
13		the MOU. I think, as I talked about, we've
14		worked closely on collaboration with respect to
15		education. We welcome opportunities to consider
16		other tools through our audit process. We've
17		talked actively about in our brokerage records
18		inspection our brokerage audit process. We've
19		broadened that to ask about policies. Are
20		there ways we can support brokerages with
21		FINTRAC's assistance to enable brokerages to
22		comply in a more routine and streamlined way.
23		I think there are also a lot of learnings
24		through the discipline process, as Mr. Avren
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referenced, where we're seeing now referrals,

1		where we're getting more granular information
2		about brokerage compliance. It allows us also
3		on the investigation side to take action to
4		prevent risk. And I think we are very open to
5		other conversations in the future through the
6		amalgamation with the BC Financial Services
7		Authority of where we can be even more
8		collaborative between regulation areas. So
9		between mortgage brokers and real estate, for
10		example, is an opportunity given our integrated
11		approach in the future.
12	Q	Would it be possible for or would you have
13		the scope to work with FINTRAC pursuant to the
14		MOU to create things like a template for a risk
15		assessment program or a template for suspicious
16		transaction reporting for licensees or better
17		indicators of a suspicious transaction? Are
18		those the types of things that might be possible
19		with the collaboration contemplated by the MOU?
20	А	(DA) I'll jump in here. I think they are. Let
21		me just quickly give you an idea where we've
22		been at with FINTRAC. There's a certain amount
23		of sharing of information. What they
24		particularly want from us under that MOU is
25		updated lists of brokerages. They'd like to

1	conduct audits of brokerage compliance systems.
2	They particularly are interested in new
3	brokerages.
4	They do you probably know this. They do
5	about I think their stats show about 170, 180
6	audits for compliance across the country.
7	There's a disproportionate number done in
8	British Columbia, something like about 50.
9	Disproportionate in terms of national population
10	distribution. I think they would like to do
11	more. We have had discussions with them about
12	assisting and collaborating and supporting their
13	audit work, as Ms. Seeley's discussed.
14	We don't have an express AML mandate and our
15	resources wouldn't permit us to undertake that
16	at present in any event. So there are two
17	issues there. But what we have been talking
18	about with FINTRAC is delivering questionnaires
19	on their behalf. We do more audits of course of
20	brokerages than they do and have more contact
21	with brokerages. So we've been talking with
22	them about using our direct contact with
23	brokerages' email and so on to deliver
24	information, and when we do conduct audits to
25	deliver questionnaires. It would be difficult

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1		for us in the current scenario to do more than
2		that. Firstly, a matter of resourcing and
3		actually auditing in respect of AML, and
4		secondly, we don't have the depth of expertise
5		to deal with the kinds of questions that would
6		come back at us about the AML process and
7		FINTRAC's requirements since it would be on
8		behalf of FINTRAC.
9		So there would be a gap there. But we
10		can so at present it's more at the level of
11		being sort of a messenger and a bearer of things
12		on FINTRAC's behalf than anything else. Just
13		to that has mostly been postponed until after
14		our amalgamation. Both organizations are pretty
15		busy, so I think there's an understanding that
16		we'll get into that those possibilities of
17		collaboration more seriously after our
18		amalgamation, which will probably be next
19		summer.
20	Q	And do you either of you have any views on what
21		could be done to improve compliance in the real
22		estate industry in BC with the PCMLTFA
23		obligations?
24	А	(ES) I can start on that. I think the work that

we've done with respect to education, assessing

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1 the impact of that education is important for us 2 in terms of our collaboration with FINTRAC. Are 3 we -- as the messenger, as Mr. Avren pointed 4 out, are we conveying appropriately the types of 5 tools to identify red flags, to ensure compliance; are we seeing -- I wouldn't measure 6 more suspicious transaction reports as a measure 8 of success, but are we seeing an increased awareness of the role that licensees play in 9 10 complying federally. 11 I think there is a challenge with the 12 culture in two ways. One historically was the 13 myth that licensees don't -- and brokerages 14 don't handle cash and therefore they are not at 15 risk as much in the money laundering space. I 16 think that myth has been dispelled and I would 17 argue a lot of that has been through the 18 education both at the sector level, the industry 19 association and the regulator. 20 I think the other challenge is the concern 2.1 that licensees have about the confidentiality 22 they owe their client and the trust that their 23 client places in them and some perception that 2.4 they are betraying that trust by filing a

suspicious transaction report. I think that's

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1	also a myth that it being debunked. I think
2	it's part of both ethics and AML practice,
3	training and guidance that positions the real
4	estate profession at the level of a professional
5	and continues to ensure that first and foremost
6	the duties and obligations, the ethical duties
7	owing are at the forefront.
8	I think that supports strength not only in

I think that supports strength not only in compliance with the regulatory regime here in BC but federally. That idea that you're not a friend of your client that I think other professions have managed to distinguish in their own professional practice perhaps better that we've seen in the licensee population. So I use those examples because there's more work to be done there. I think the incentives of the commission sales environment do create challenges that continue to emerge and there are different levels of practice sophistication.

I think the other comment I would make is just the need to make sure that the -- any forthcoming policy work or authorities isn't overlapping or duplicative. I think there is already a very complex web of regulatory requirements and simplifying wherever we can,

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working in plain language as we do helps with compliance. It needs to be accessible and it needs to be understood by the public.

The other point that I would make is I think this -- I think we've succeeded in working to make this part of routine practice for licensees. The other perception has been well, that's a Vancouver problem. You know, if I'm a rural licensee, I don't need to deal with these kinds of client identification questions or suspicious transaction reporting. And I think both the 2019 reports, the German and Maloney reports, have helped to bring into the public domain the awareness a consumer has as well to expect those kinds of questions so that it is part of the systemic protections that we as British Columbians want to have to prevent the predicate crimes and the money laundering.

But certainly more work to do. I think
there's lots of support as well for managing
brokers that we want to continue to provide. As
we discussed, the managing broker is the
supervisor, the compliance officer, if you will,
of the regime. They may well also be the
anti-money laundering compliance officer for

1		FINTRAC reporting and I think that role is
2		critical in the current licensing structure to
3		ensure there is appropriate training and
4		supports, and that's where we've welcomed the
5		superintendent's recommendations to strengthen.
6		So lots of work to do. I think a lot of
7		progress and really welcoming what further
8		guidance may come from both the commission and
9		government on future mandate direction.
10	Q	With respect to specifically to managing
11		brokers, from the work that you do in audit and
12		complaints and investigations, do you have any
13		insights into how effectiveness might change
14		if I'm not wording that correctly at all.
15		How I'm wondering if the responsibility
16		for filing suspicious transaction reports were
17		transferred from a managing broker to a real
18		estate agent, do you have any insights into what
19		impact this might have on compliance with
20		PCMLTFA obligations?
21	A	(ES) Thank you. It's an interesting question
22		and I know that was a recommendation from the
23		Maloney report and I think insofar as the
24		current regulatory framework continues, the
25		managing broker as the supervisor of brokerage

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1	operations, the trust accounts and the overall
2	conduct, it makes sense to have brokerages
3	continue to manage that recordkeeping. There
4	isn't a structure where licensees have their own
5	individual records separate, and I would argue
6	there would need to be auditability of that by
7	the regulator.

If licensees were to start to collect records and submit them, we would want to ensure that that record collection is consistent with the overall requirements of brokerage operations. So I think -- as I said, I think that needs further policy consideration. It is also identified as a recommendation in the superintendent's report to look at whether the model of the managing broker at the centre of that compliance is the right model still.

I think that the advent of teams, as we've discussed, larger groups of licensees working together, the virtual world, the virtual ease now with which records can be kept, does that necessitate a different model? Would it serve the public better? Would it protect the public? Those are all consideration that we would need to look at. Right now the structure of a

1		brokerage is set up such that it is most
2		efficient for it to be the centre of the
3		reporting just for the reasons I mentioned. But
4		I think it does not preclude us from continuing
5		to focus on licensee duties and their role that
6		they play with their client in that
7		identification, in the red flags and in the
8		practical role that they play, not only to
9		report but we provide practice guidance that
10		says licensees should walk away from clients
11		when they feel uncomfortable. This is about
12		their ethical role, not just making a deal
13		happen but protecting the public and ensuring
14		that funds that are suspicious are not entering
15		the BC economy.
16		So I think there's more there. I think,
17		though, as I said, you know, the policy
18		considerations of the what that would do in
19		terms of our oversight of the regime and
20		ultimately would it benefit the federal
21		reporting structure have to be considered.
22	Q	I understand you mentioned that one of your
23		investigations had been forwarded on to or you
24		had alerted FINTRAC of the existence of that
25		investigation, the Wen matter. Has the reverse

1		happened? Have you instigated any
2		investigations due to information that you had
3		received from FINTRAC?
4	А	(DA) Yes. And there's one underway now. It's
5		one of those six. FINTRAC keeps us apprised of
6		imminent administrative penalties that they
7		impose and penalties that have been imposed,
8		they alerted us to one of those just a few weeks
9		ago and it's now under investigation. We'll see
10		where it goes. Wouldn't surprise me in the
11		circumstances if it led to disciplinary action
12		in respect to the brokerage.
13	MS.	ROSE: I have one further document to display,
14		Madam Registrar. This is CAN-001319.
15	Q	And as she does that I'll just ask, I think
16		Mr. Avren, what information from FINTRAC would
17		be helpful to the Real Estate Council of BC?
18		I'm not sure if this is a question for
19		Ms. Seeley or Mr. Avren.
20	А	(DA) Well, they're giving us right now what
21		they give us is as I've said, they do about
22		50 brokerage audits per year in BC. That's
23		going from recent stats of theirs. And they
24		send us copies of their of the audit findings
25		and communications with the brokerages and we

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1		review those. Particularly they're of interest
2		to our audit group. And in respect of
3		administrative penalties they as I've said,
4		they keep us apprised of ones that are in the
5		pipeline and ones that have occurred and those
6		feed very well into our disciplinary system as
7		well.
8		So they give administrative penalties a
9		significant degree of thought. The penalties
10		can be significant. And so when they have
11		imposed something it's pretty meaningful, I
12		think, in terms of our disciplinary response as
13		well.
14		So I think we are getting what would be most
15		helpful to us. I'm not aware that we're missing
16		anything there. I think what we're get is good.
17		The audit findings and the administrative
18		penalties.
19	Q	And the document that we have on the screen is
20		another example of some information that you
21		receive from FINTRAC. This is a presentation
22		from FINTRAC to RECBC; is that right?
23	A	(DA) Yes.
24	MS.	ROSE: And without having to go through every

slide, I think I'll just -- sorry, just one

1	moment.
2	I think I'll just ask that this be entered
3	as the next exhibit Mr. Commissioner.
4	THE WITNESS: (DA) I think that was a slide
5	presentation they gave to one of our all-staff
6	meetings, and I believe we had representatives
7	of the superintendent of real estate there also.
8	THE COMMISSIONER: That will be exhibit 620, then.
9	THE REGISTRAR: Yes, exhibit 620.
10	EXHIBIT 620: FINTRAC Overview - slide
11	presentation to RECBC - May 2019
12	MS. ROSE: And I don't need that on the screen
13	anymore, Madam Registrar. Thank you.
14	Q The final question for both of you. What other
15	anti-money laundering measures has the Real
16	Estate Council of BC been working on or been
17	developing in the past couple of years that we
18	haven't touched on today?
19	A (ES) I don't know that there I think we've
20	touched on most of what we've been working on.
21	I would say the next wave, though, of focus is
22	really that managing broker support and I think
23	that can it would span the regulatory
24	requirements under the Real Estate Services Act
25	but also that possibility to do more in terms of

1	training with FINTRAC and working more closely
2	together. I think both our organizations are
3	constrained by resources, and the opportunity
4	frankly that COVID brings of a more virtual
5	environment does create the chance to do more
6	virtually.
7	And I would hope that in partnership with
8	the sector and the BC Real Estate Association,
9	the real estate boards who play a critical role
10	They are, I think, seen as member associations.
11	They are seen in important light by their
12	members. They can also play a critical role.
13	And so I would like to see more collaboration
14	with those stakeholders in continuing to keep
15	the focus on this message.
16	I think we've been pleased to have
17	collaboration to date and as requirements
18	change and there will be new guidance from
19	the Real Estate Council of BC. I guess that's
20	another area that we didn't touch on, but new
21	guidance with respect to land ownership
22	transparency registry and as that relates also
23	to suspicious transaction reporting, client
24	identification and new FINTRAC requirements,
25	we'll continue to be updating and adding to the

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1 practice guidance and the tools.

And, you know, keeping on top of the evolution of the policy work that will come I think is important. And it's exciting in the opportunity to be integrated with the BC Financial Services Authority for the reasons I mentioned. The chance to work on this across the spectrum of the real estate sector is, I think, something that will greatly benefit consumers. It gives them one point of information.

And as I mentioned earlier consumers are also an important piece of this. That consumer awareness becomes critical in overall compliance. So I think we've done a lot but there's certainly more that I look forward to.

And, you know, I'm sure Mr. Avren can speak to -- I think there's -- it's only just beginning how we can work together on the discipline side with respect to understanding where investigations are concluded at FINTRAC that we can then gain information that enables us to be more proactive on our investigation side is something I hope we can continue to do in the future.

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1 (DA) Let me just add something. Looking 2 ahead to the amalgamation to the extent there's 3 going to be established an anti-money laundering 4 mandate, an extended anti-money laundering 5 mandate for the BC Financial Services Authority, it should not be lost sight of that there are 6 personal information -- restrictions on use of 8 personal information gathered for one purpose 9 and then used for another even within a single 10 organization. The BCFSA will essentially be a 11 conglomerate of different regulatory schemes, 12 different regulatory statutes. 13 And as I read it, there would be

And as I read it, there would be restrictions on potential -- to the extent there is potential in personal information, say, gathered in the real estate context used in the credit union context or vice versa, there could be restrictions under the Freedom of Information and Protection of Privacy Act -- and in fact I think there are -- that would preclude the sharing across the organization to the fullest extent in the -- to create good practice and better compliance and better investigation potential in the anti-money laundering context.

So I would -- I think there are roughly

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1 simply legislative fixes to that to ensure the 2 possibility of sharing information across an 3 organization in the face of the FOI Act and its 4 privacy restrictions. 5 MS. ROSE: Mr. Commissioner, those are all my question for these witnesses. With the 6 7 indulgence of the witnesses, I might suggest 8 that we move on to cross and attempt to take our 15-minute break after the cross-examination of 9 10 these witnesses and before the next panel 11 begins. 12 THE COMMISSIONER: All right. If both Ms. Seeley and 13 Mr. Avren are content to carry on, we'll do 14 that. I think we have about -- maybe about 40 minutes of cross-examination. 15 16 THE WITNESS: (DA) Absolutely. 17 THE WITNESS: (ES) Yes. 18 THE COMMISSIONER: All right. Thank you. I'll call, 19 then, on Ms. Harlingten for the province, who 20 has been allocated 15 minutes. 21 MS. HARLINGTEN: Thank you, Mr. Commissioner. 22 EXAMINATION BY MS. HARLINGTEN: 23 0 Ms. Seeley and Mr. Avren, can you hear me all 2.4 right?

(DA) Very well, thank you.

1		(ES) Yes.
2	Q	Thank you very much. I only have a few followup
3		questions from the discussion that you just had
4		about the potential benefits of the
5		amalgamation. And if I understand your evidence
6		correctly, part of that amalgamation is the
7		ability to have access to more data
8		systemically. And I'm not sure if this is a
9		best question for you, Ms. Seeley or Mr. Avren,
10		but at the moment are there any gaps in your
11		visibility or the data that you're collecting
12		that would benefit you as a regulator?
13	А	(ES) Maybe I'll speak at a higher level and to
14		Mr. Avren's point, there are certainly
15		considerations with respect to the regulatory
16		statutes and privacy collection and use of
17		information within those. I think more broadly
18		the challenge that we face is the work to be
19		proactive. The regulatory regime is set up as a
20		very rules-based, compliance and frankly a
21		reactionary regime. It enables the regulator to
22		be proactive through its own investigations/
23		initiatives, but with the practical realities of
24		hundreds if not thousands of complaints, our
25		focus is really on the service to the public of

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2	effectively.
3	What I hope we can achieve through
4	integration that proactive risk-based approach
5	that we're already seeing in some of the
6	frameworks where we are identifying data that is
7	related to the market activity in a more
8	detailed way, in a more predictive modelling
9	way. Where will we see risk emerge, for
10	example, if interest rates change, if impacts
11	on mortgage rules that have a direct tie to the
12	residential market. Where will we see changes
13	in strata and rental. It's an area that with
14	the growth of the housing supply, and the strata
15	areas needs attention.
16	So I think we need to take the opportunity
17	as we're planning to do with the modernization
18	of our systems to integrate that market data
19	more. A lot of that data also resides within
20	the private member listing service, the Multiple
21	Listing Service, which the data that the real
22	estate boards the ten real estate boards in
23	BC use. And it being fragmented and not held in
24	a public domain necessarily is also a
25	limitation. So I think we don't want to go on

addressing those complaints efficiently and

1		fishing expeditions, but we do want to be able
2		to use data to identify risk in that proactive
3		light.
4		And I think the opportunity now with BCFSA
5		is to build in should we have the statutory
6		allowances to build in models that can draw on
7		financial institutions, insurance, pension,
8		credit mortgage brokers as well as real
9		estate professionals. Making it unique really
10		in our ability to innovate too in these models
11		and not spend so much time on risk that perhaps
12		has already happened but the risk that is out
13		there that we haven't been looking at yet. So
14		that is part of, as a regulator, what always
15		keeps you awake at night, I think.
16	Q	Mr. Avren, did you have anything to add to that?
17	А	(DA) No. No, I think that was Ms. Seeley has
18		captured it very well.
19	Q	Ms. Seeley, I just would follow up from that.
20		In the sense of gathering the data that you've
21		just eloquently described, are there particular
22		sources of data other than the real estate
23		boards which I understand you don't have access
24		to that would be helpful for you?
25	А	(ES) I think we've had discussions with the Land

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1	Title Survey Authority on not so much the access
2	but, again, how easy is it and how much can we
3	map the data across the journey of the real
4	estate transaction and look at where we could
5	collaborate more in automating some of that, in
6	filtering it. It's a vast amount of
7	information, so I'm not so sure that it's so
8	much limitation as looking at the question of
9	what problem are we trying to solve and drilling
10	down into what data would help us address those
11	problems.
12	I think data analytics is a really
13	interesting part of the work ahead and many
14	regulators are grappling with this same question
15	of how to set up models to be predictive. So to
16	my knowledge there isn't necessarily information
17	that we can't have. It's just how to get it in
18	the right way to give us what we need in an
19	efficient model that is the opportunity.
20	MS. HARLINGTEN: Thank you, Ms. Seeley.
21	Mr. Commissioner, those are all my
22	questions.
23	THE COMMISSIONER: Thank you, Ms. Harlingten. I'll
24	now call on Mr. Usher on behalf of the Society
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of Notaries Public of British Columbia, who's

- 1 been allocated 10 minutes.
- 2 MR. USHER: Thank you, Mr. Commissioner.

3 EXAMINATION BY MR. USHER:

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- 4 Q These questions could be perhaps for Mr. Avren 5 or Mr. Seeley. I just wondering if you could tell us a bit about your relationship to police 6 agencies. I think there's -- the act, the FOIPPA, Freedom of Information and Protection of 8 9 Privacy Act, does allow the sharing of information. I wonder if you could tell us a 10 11 bit about your relationship with the police in 12 terms of referrals for criminal charges, for 13 example, relating out of fraud and forgery or 14 use of forged documents or things where you've 15 actually sent or where they've inquired. 16 general response to that would be appreciated. (DA) Mr. Scott, who is our director of 17 Α
 - compliance that I think you'll be hearing from next week, is a former police officer. He has significant personal contacts with members of law enforcement in Canada, both local VPD and here in Vancouver as well as RCMP, so that is just a contact for things.

24 Apart from that there's no sort of 25 established channel of communications and as I

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1	think you probably know, the privacy
2	restrictions, the personal information
3	restrictions and Freedom of Information and
4	Protection of Privacy Act are significant. So
5	you are limited in your disclosure of
6	information, which has not already been made
7	public. Principally where there is a risk to
8	health and safety of the public, you can't
9	and I've been through this in other contexts and
10	particularly at BC Hydro in relation to grow
11	operations. There you are able to provide
12	information in respect of a specific
13	investigation.
14	So if the RCMP, for example, were to come to
15	us and say we're interested in information
16	respecting, you know, Mr. X; what do you have,
17	we could then potentially respond and release
18	personal information. But to volunteer it
19	outside the realm of, you know, a public risk of
20	the kind I described is probably counter to the
21	restrictions on privacy in the Freedom of
22	Information Act.
23	So we do go to the RCMP and agencies but
24	often it will be after the conclusion of our own
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work and there may have been a consent order and

- so on just to alert them to the situation. I'll leave it at that. I mean, I have other
- 3 experience in respect of police and fraud
- 4 referrals and other response and so on, but ...
- 5 Q So would you agree, though, that under the act,
- the FOIPPA as it's referred to, the Real Estate
- 7 Council is a public body and is what's called a
- law enforcement agency for the purposes of that
- 9 statute?
- 10 A (DA) Yes. Yeah.
- 11 Q Okay. And that statute then specifically allows
- 12 to you share information with other law
- enforcement agencies?
- 14 A (DA) To some extent, yeah.
- 15 MR. USHER: That's all my questions. Thank you.
- 16 THE WITNESS: Thank you.
- 17 THE COMMISSIONER: Thank you, Mr. Usher.
- Now, Mr. Rauch-Davis on behalf of
- 19 Transparency International Coalition, who has
- 20 been allocated 15 minutes.
- 21 MR. RAUCH-DAVIS: Thank you, Mr. Commissioner.
- 22 EXAMINATION BY MR. RAUCH-DAVIS:
- 23 Q Ms. Seeley, my questions will largely be
- 24 directed at you. But, Mr. Avren, if you feel
- 25 that you can add, please by all means feel free.

1		So under the or, Ms. Seeley, part of your
2		evidence yesterday was that the AML courses
3		offered to real estate professionals in
4		British Columbia through the organization cover
5		topics under FINTRAC requirements; right?
6	А	(ES) That's correct, yes.
7	Q	Yeah. And I believe your evidence was that this
8		was in response to reports of non-compliance
9		from FINTRAC, or do I have that right?
10	А	(ES) It was a combination. We initiated
11		discussions on the memorandum of understanding
12		with FINTRAC I believe back in 2017, and even
13		going back further because the real estate
14		professional as a reporting entity has been in
15		place for a long time. So I think it was a
16		product both of understanding FINTRAC's concerns
17		with respect to compliance. Sharing the audit
18		feedback as well as the awareness in the public
19		domain of the scourge of money laundering and
20		the role that a real estate agent plays
21		individually not just with the brokerage.
22		So as I distinguished yesterday, one of the
23		features of this training course that is
24		mandatory is that every licensee, whether it be
25		strata, rental, trading services, has to take

1		the course and understand individually the
2		obligations that they have as opposed to the
3		compliance of the brokerage in its recordkeeping
4		and reporting which is offered more by the
5		sector and industry association.
6	Q	Right. And needless to say you have to stay
7		abreast of FINTRAC's requirement as they kind of
8		shift through time and update your education
9		materials on an as-needed basis as those
10		requirements change?
11	А	(ES) That's correct.
12	Q	Yeah. And so under the PCMLTFA my friend
13		earlier this morning covered in brief about real
14		estate professionals and the know-your-client
15		obligations. You are aware of those? I see you
16		nodding your head.
17	А	(ES) Yes.
18	Q	Yeah. And aren't those obligations changing
19		this summer, in June 2021?
20	А	(ES) They are. I'm not familiar with the
21		precise details of those changes, but one of the
22		benefits of our memorandum of understanding is
23		we've been working on the practice guidance with
24		FINTRAC for a number of months now. We've also
25		engaged the sector for feedback as we bring

25

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1		forward not only an awareness of the new federal
2		requirements coming into force in June but also
3		reporting requirements under the Land Ownership
4		Transparency Registry and guidance with respect
5		to that.
6	Q	Right. And so you are not very familiar let
7		me ask you this: are you aware that the changes
8		coming to the PCMLTFA will require real estate
9		professionals to obtain beneficial ownership
10		information on their corporate clients?
11	А	(ES) Yes.
12	Q	Yeah. And on top of just obtaining that
13		information they're actually going to have to
14		take steps to verify the accuracy of that
15		information.
16	А	(ES) Yes.
17	Q	Yeah. And so the commission has heard some
18		evidence on the potential impacts of a corporate
19		beneficial ownership registry. And so my
20		question to you is in your view wouldn't a
21		publicly accessible corporate beneficial
22		ownership registry go a long way for real estate
23		professionals to be able to meet their new
24		PCMLTFA obligations?
0.5	-	(TO) TILL 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1

(ES) It's precisely why we're working on this

1	guidance, yes. We see that the Land Ownership
2	Transparency Registry will be a critical tool
3	for licensee to use in their access. Now, they
4	will have access to the public search function.
5	So that is I think a limitation in the depth of
6	data that may be available to them, but
7	nevertheless what our guidance what we're
8	working toward and we haven't published that
9	guidance yet so it's still in draft form and it
10	may change, but it's promoting that culture of
11	compliance to use the Land Ownership
12	Transparency Registry as a part of every
13	practice with every client so that there is a
14	routine ability to check against it. And where
15	it may raise questions, it promotes that
16	conversation and that reporting and
17	recordkeeping around information perhaps that
18	can't be verified and may lead to a suspicious
19	transaction report.
20	So the guidance in its preliminary stages is
21	recommending that if underlying ownership or
22	personal information doesn't align with what the
23	client has provided, and it can't be reasonably
24	explained, then the licensee has to be A,
25	working with their managing broker on next

Erin Seeley (for the commission) David Avren (for the commission) Exam by Mr. Rauch-Davis

1		steps, considering suspicious transaction
2		reporting or as I mentioned as well even
3		terminating the client relationship if the
4		licensee has concerns.
5	Q	And I appreciate the LOTA registry, that is
6		coming into being, I believe, in the next couple
7		of months here. But to meet your for
8		licensees to meet their PCMLTFA obligations,
9		they're going to have to be assured that the
10		information being uploaded to that type of
11		registry is accurate and verified; right?
12	А	(ES) We in our guidance are providing the
13		information to encourage its use with the
14		understanding that from the public search
15		function there may be a need to circle back and
16		triangulate that, if you will, with client
17		conversations.
18		So, you know, the verification of that
19		information is the responsibility of the
20		regulator in terms of its role and especially
21		initially, BC being the first to have such a
22		registry, it's an important tool but it's not
23		the only tool and that's where we're working to
24		update our guidance generally around the I
25		think it's June 2021 changes coming so that

1		licensees feel prepared to use other tools, if
2		they may need to, to verify and to engage in the
3		conversations early with their clients in the
4		case of any red flags.
5	Q	Are you aware that the LOTA registry doesn't
6		have a proactive ID verification provision?
7	A	(ES) I am not an expert in the specifics of the
8		registry, so I don't want to make a misstatement
9		there.
10	Q	Right. I appreciate that. But I take it you'd
11		agree with me that if poor data quality is going
12		into the registry, then all that would come out
13		is poor data quality and then it's less reliable
14		for your licensees.
15	A	(ES) I don't want to speculate on the
16		reliability of it. I think the important
17		element for licensees' purposes is that it is a
18		new tool that wasn't previously available. You
19		know, I think I would defer questions about the
20		obligations and the verification to the
21		authorities who have charge of that tool. I
22		think we're very much interested as well in how
23		to streamline the process for licensees who may
24		have a number of steps in their due diligence
25		that they have to carry out if it's a

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1	complicated transaction with corporate or trust
2	ownership. The other element of education here
3	is licensees aren't experts in complex ownership
4	structures, so I think there's a lot of work to
5	do still to provide what is reasonable guidance
6	but also expect licensees to work within the
7	realm of their expertise in this area too.
8	MR. RAUCH-DAVIS: Thank you. Those are all my
9	questions.
10	THE COMMISSIONER: Thank you, Mr. Rauch-Davis.
11	Anything arising, Mr. Usher.
12	MR. USHER: Not at this time, Mr. Commissioner.
13	Thank you.
14	THE COMMISSIONER: Thank you. Ms. Harlingten?
15	MS. HARLINGTEN: No, Mr. Commissioner. Thank you.
16	THE COMMISSIONER: Thank you. Ms. Rose?
17	MS. ROSE: Nothing arising, Mr. Commissioner.
18	THE COMMISSIONER: Thank you very much, Ms. Seeley
19	and Mr. Avren. I'm very appreciative of the
20	time you've taken with us to acquaint us with
21	the work that you are both doing through the
22	Real Estate Council of BC and providing us with
23	such thoughtful and comprehensive insights into
24	its workings.
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So you are now excused from further

Erin Seeley (for the commission) David Avren (for the commission) Exam by Mr. Rauch-Davis

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1	evidence. Thank you.
2	THE WITNESS: (DA) Thank you, Mr. Commissioner.
3	(ES) Thank you.
4	(DA) And thank you, counsel.
5	THE COMMISSIONER: We will adjourn now for
6	15 minutes, Ms. Rose.
7	THE REGISTRAR: This hearing is adjourned for a
8	15-minute recess until 11:17 a.m. Please mute
9	your mic and turn off your video.
10	(WITNESSES EXCUSED)
11	(PROCEEDINGS ADJOURNED AT 11:03 A.M.)
12	(PROCEEDINGS RECONVENED AT 11:17 A.M.)
13	THE REGISTRAR: Thank you for waiting. The hearing
14	is now resumed. Mr. Commissioner.
15	THE COMMISSIONER: Yes. Thank you, Madam Registrar.
16	Yes, Ms. Rose.
17	MS. ROSE: Mr. Commissioner, I will be examining two
18	witnesses from the BC Real Estate Association
19	today. And we have Ms. Darlene Hyde and
20	Mr. Brendon Ogmundson with us today.
21	Madam Registrar, I turn the floor over to
22	you to swear in these witnesses.
23	THE REGISTRAR: Would each of you please state your
24	full name and spell your first name and last

name for the record. I'll start with Ms. Hyde.

1	THE WITNESS: (DH) Darlene Hyde, D-a-r-l-e-n-e
2	H-y-d-e.
3	THE REGISTRAR: Thank you. And Mr. Ogmundson.
4	THE WITNESS: (BO) Brendon Ogmundson, B-r-e-n-d-o-n
5	O-g-m-u-n-d-s-o-n.
6	DARLENE HYDE, a witness
7	called for the commission,
8	affirmed.
9	BRENDON OGMUNDSON, a
10	witness called for the
11	commission, affirmed.
12	THE REGISTRAR: Thank you. Ms. Rose.
13	MS. ROSE: Thank you, Madam Registrar. Madam
14	Registrar, would you please pull up Ms. Hyde's
15	CV.
16	EXAMINATION BY MS. ROSE:
17	Q Ms. Hyde, do you recognize this document as your
18	CV?
19	A (DH) I do.
20	Q Ms. Hyde, you were appointed as the Chief
21	Executive Officer of the BC Real Estate
22	Association effective January 22nd, 2018?
23	A (DH) That's correct.
24	Q And the BC Real Estate Association, or BCREA as
25	it is colloquially known, is the professional

1		association for more than 23,000 realtors or
2		real estate agents in BC?
3	A	(DH) That is correct.
4	Q	And prior to your role at BCREA you spent
5		eight years as executive director of the
6		Commercial Real Estate Development Association
7		of Metro Vancouver?
8	А	(DH) That's correct.
9	Q	And you also have served as The Executive Vice
10		President of the New Car Dealers Association of
11		BC?
12	A	(DH) Yes.
13	Q	And in that role you were part of a team that
14		worked with the provincial government to
15		introduce a new regulatory framework?
16	A	(DH) That's correct.
17	Q	And prior to those roles you held senior
18		positions in the energy, insurance, automotive,
19		retail and telecommunications sectors across
20		Canada?
21	А	(DH) Yes.
22	Q	And you served as a chair on boards of the Motor
23		Vehicle Sales Authority and the Westminster
24		Savings Credit Union?

A (DH) I did.

24

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1 And you are presently the chair of the Insurance 2 Council of BC? 3 Α (DH) I am. 4 Q And just to be -- so we can be clear, you are 5 not currently a real estate agent? (DH) I am not. 6 Α 7 And you have never practised as a real estate 8 agent? 9 Α (DH) I've never practised as a real estate 10 agent. 11 MS. ROSE: Okay. Mr. Commissioner, I would ask that 12 Ms. Hyde's CV be entered as exhibit 621, I 13 believe. 14 THE COMMISSIONER: Yes, very well. 621. 15 THE REGISTRAR: Exhibit 621. 16 EXHIBIT 621: Curriculum Vitae of Darlene Hyde Thank you. We can take this one down. 17 MS. ROSE: 18 And, Madam Registrar, if we could have 19 Mr. Ogmundson's CV up, please. 20 Q Mr. Ogmundson, is this your CV? 21 Α (BO) It is. 22 Q And you are currently the Chief Economist for 23 the BCREA?

And you were appointed to that role on

(BO) I am.

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1		October 1st, 2019?
2	A	(BO) That's right.
3	Q	And prior to that role you served as the Deputy
4		Chief Economist for BCREA?
5	A	(BO) Yes.
6	Q	Your specialty is in macroeconomic forecasting
7		and housing market analysis?
8	А	(BO) That's right.
9	Q	And in your current role you are responsible for
10		communicating trends and producing forecasts for
11		the BC Housing market?
12	A	(BO) Correct.
13	Q	And for forecasting the BC, Canadian and US
14		economy?
15	A	(BO) That's right.
16	Q	And you are a member of the BC Ministry of
17		Finance Economic Forecast Council?
18	А	(BO) I am.
19	Q	And the role of that council is to provide
20		independent forecasts and advice to inform the
21		provincial budget?
22	A	(BO) That's right.
23	Q	You are also a contributor to the Philadelphia
24		Federal Reserve's Survey of Professional

Forecasters?

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1 (BO) That's true. Α 2 And you obtained a masters degree in economics 0 3 from Simon Fraser University in 2006? 4 Α (BO) M'mm-hmm. Yeah. And a CFA certification in 2009? 5 0 (BO) That's right. 6 Α 7 MS. ROSE: Okay. Mr. Commissioner, I would ask that 8 Mr. Ogmundson's CV be entered as exhibit 622. 9 THE COMMISSIONER: Very well. 622. THE REGISTRAR: Exhibit 622. 10 11 EXHIBIT 622: Curriculum Vitae of Brendon 12 Ogmundson 13 MS. ROSE: Thank you. And, Madam Registrar, I have 14 no further need of this document. Thank you. 15 So, Mr. Commissioner, I would propose to ask 16 a series of questions to Ms. Hyde and following 17 that a series of questions to Mr. Ogmundson. So 18 I'll begin with questions primarily directed at 19 Ms. Hyde. I don't expect that there will be 20 much overlap in those questions and these 2.1 witness's expertise. 22 So, Ms. Hyde, could you just tell us what the Q 23 BCREA is and just briefly what it does. 2.4 (DH) I'm happy to. The BCREA is the voice of Α

the BC realtors representing approximately

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boards across British Columbia. In that
constituency there are about 1,300 managing
brokers. We have four core services, those
being advocacy to government, the public and key
stakeholders, education for realtors and
managing brokers, economics basically for
realtors, member boards, government and the
public, and standard forms which form the
backbone of a real estate transaction.
We also work with the Canadian Real Estate
Association which represents about 130,000
realtors across Canada.
In terms of the economic impact that we
have, we represent about 10 percent of BC's GDP,
the building, buying and selling of homes. Tens
of thousands of people employed plus knock-on
effects from renos renovations, furnishings
and professional services. There were almost
100,000 transactions in 2020 for a total value
of 70 billion and significant contributions to
municipal and provincial taxes, including about
1.5 billion annually in the property transfer

The sector is doing well even despite the

23,000 realtors. We also work with 10 member

1

2	contribution to the province in this way.
3	Ms. Rose and Mr. Commissioner, I wanted to
4	tell you briefly why we are here today, if
5	that's okay. We sought standing as a friend of
6	the commission and we welcome the transparency
7	that is expected of us here. We look forward to
8	telling the commission what we have done and
9	continue to do on the anti-money laundering
10	front.
11	We are certainly concerned about the adverse
12	impacts and the social harms inflicted by this
13	money laundering blight, the drug trafficking
14	and other predicate crimes. We are also
15	concerned however about the potential
16	reputational damage to our sector as a result of
17	estimates of money laundering associated with
18	real estate which have not been qualified.
19	There are some press reports of errant realtors,
20	but we have no visibility into realtor criminal
21	activity on this front. And so this goes to the
22	trust the issue of trust in our sector. The
23	realtor is a trusted advisor to his or her
24	client. All transactions are based on trust and
25	they tend realtors tend to be the heart of

pandemic, and so in this time we are making a

1		their community.
2		So we want to say that whatever the quantum
3		of money laundering in real estate, be it
4		100,000, 10 million or 5 billion, it has no
5		place in our sector. We've taken proactive
6		initiatives around education and other
7		initiatives to deal with this. We've used our
8		own money and we've taken leadership on this
9		alone and in collaboration with others. We want
10		to
11	Q	I think
12	А	(DH) be part of the solution and not the
13		problem, and that's it. Thank you.
14	Q	Okay. Wonderful. Thank you, Ms. Hyde. I
15		wonder, Ms. Hyde I noticed that you're
16		just it appears that you are referring to
17		some notes. I wonder if you could just
18	А	(DH) Yes, I am.
19	Q	Thank you. I wonder if you could just tell the
20		Commissioner what those are.
21	А	(DH) These are my notes for possible subjects
22		that might come up today, and I'm happy to share
23		them with the commission.
24	MS.	ROSE: Okay. Mr. Commissioner, I don't see any

issue with Ms. Hyde referring to her notes in

1	order	to assist her in her testimony today, but
2	I put	that over to you in case you have any
3	conce	rns about that.
4	THE COMMIS	SIONER: Well, no. As long as the notes
5	are a	vailable to be produced, I think that's
6	fine.	
7	THE WITNES	S: (DH) Totally.
8	MS. ROSE:	And I suppose I would invite any
9	partio	cipants who have an interest in seeing
10	those	notes to contact counsel. We can deal
11	with :	it that way.
12	Q Ms. Hy	yde, there are a number of member boards to
13	the BO	CREA; is that right?
14	A (DH) 5	There are ten.
15	Q Could	you just tell us what those are.
16	A (DH)	Okay. Do you want me to list all ten?
17	Q If you	ı wouldn't mind. Thank you.
18	A (DH)	Okay. Well, there's the Real Estate Board
19	of Gre	eater Vancouver. There's the Fraser Valley
20	Real I	Estate Board. There is the Victoria Real
21	Estate	e Board. There is the Vancouver Island
22	Real I	Estate Board. There is the Powell River
23	Real I	Estate Board, the Chilliwack Real Estate
24	Board	, the Association of Interior Realtors, the
25	BC No:	rthern Real Estate Board, the Kootenay

1	Association of Realtors and the Kamloops
2	Association of Realtor Kamloops and District
3	Association of Realtors. I think I've covered
4	them.
5	MS. ROSE: Okay. I also wanted to flag for the
6	Commissioner that many of the details of the
7	architecture of the BCREA are set out in the
8	overview report which is at exhibit 603. I'm
9	afraid I don't have the page number, but I do
10	I think it would be under a heading there.
11	There's also some description of the BCREA
12	in its activities at exhibit 601, which is the
13	overview report on money laundering literature
14	in real estate and industry response. So I'll
15	propose to dispense with a detailed review of
16	the architecture of the BCREA.
17	THE COMMISSIONER: Thank you.
18	MS. ROSE:
19	Q Ms. Hyde, I understand that the BCREA has an
20	educational function, could you describe that
21	briefly, please.
22	A (DH) We do. We have a general educational
23	function, which largely goes to realtors and
24	licensees and it covers a wide swathe of
25	subjects. Lately most of that well, the

1		lions share of it has been on online platforms.
2		But yes, we dedicate much of our resources to
3		educating realtors on a number of subjects.
4	Q	One of those subjects is anti-money laundering?
5	A	(DH) You bet. Yes.
6	Q	And I understand that you've created a course on
7		the anti-money laundering obligations of
8		managing brokers. Could you just describe that.
9	A	(DH) Yes. This is a pretty significant lift on
10		our behalf. A significant investment in order
11		to build competence confidence and a stronger
12		culture of compliance among managing brokers and
13		compliance officers. So it was launched last
14		October. And our target audience, as I say, is
15		the managing brokers/compliance officers
16		throughout the province.
17		So far about 160 just north of 160
18		managing brokers/compliance officers have been
19		through it. We did this as a result of focus
20		groups which told us that managing brokers felt
21		by and large ill equipped to deal with many of
22		the demands associated with anti-money
23		laundering reporting. So, it was basically our
24		effort to help them bootstrap themselves in
25		terms of getting more competent and more

1	confidence in this area. It's a nine-week
2	course. There's nine separate modules. I could
3	go into each module if you wish, but we have
4	cameo appearances from Maureen Maloney of the
5	expert panel, Peter German, FINTRAC and the
6	Canadian Real Estate Association.
7	And we're also looking at helping making the
8	managing broker more of a risk manager, you
9	know, as opposed to just focusing on filling out
10	forms. Having a look at inherent risks, what
11	they can do to mitigate risks and looking at
12	their risk tolerance.
13	So basically we are also attempting in 2.0,
14	which is the next iteration of this program, to
15	give them more confidence around the FINTRAC
16	changes that are coming along in June of 2021
17	around beneficial ownership, business
18	relationships, that kind of thing. Yeah. So
19	the idea is to take these courses and then flow
20	them through to the brokerage and eventually
21	cover all 1,300 managing brokers and hopefully
22	take this beyond BC borders at some point.
23	MS. ROSE: Madam Registrar, could I please have
24	BCREA00116 on the screen.

So, Ms. Hyde, is this the first module of that

1		course?
2	А	(DH) It is. The culture of compliance.
3	Q	Okay. And you mentioned that there are nine
4		modules.
5	A	(DH) Right.
6	Q	Are some of those modules videos?
7	А	(DH) There are video segments.
8	Q	So I understand we've been provided with six of
9		the nine modules of this course and my
10		understand is that those are the modules that
11		are capable of being reduced to PDF form. Is
12		that right, Ms. Hyde?
13	А	(DH) I'm not sure of that. I thought we could
14		provide you with all nine, but I'm not clear on
15		that.
16	Q	I think we had some discussion through counsel
17		that there are some difficulties with
18		flattening, if I can use that word, some of the
19		videos.
20	A	(DH) Okay.
21	MS.	ROSE: But what I would propose to do,
22		Mr. Commissioner, is enter all of these modules
23		as exhibits. So this one is module 1. We have
24		module 2, module 3, module 5, module 7 and
25		module 8 and those are sequentially numbered

1	from this module is BCREA0116, the remaining
2	modules are 17 to 21. I would just propose that
3	we enter all of those as exhibits. These are
4	documents that have been provided to
5	participants, so I am hoping to dispense with
6	the need to identify each one individually.
7	THE COMMISSIONER: All right. I think we can mark
8	them collectively, then, as the next exhibit.
9	THE REGISTRAR: Yes, Mr. Commissioner. That will be
10	exhibits 623 to up to 628.
11	THE COMMISSIONER: I'm sorry. I think we can mark
12	them collectively.
13	THE REGISTRAR: Oh, collectively. Yes, certainly.
14	So that will be 623.
15	THE COMMISSIONER: Yeah. Thank you.
16	EXHIBIT 623: Mastering Compliance - AML
17	Training for Brokers: Module 1: Introduction
18	and Culture of Compliance; Module 2: Defining
19	Roles and Responsibilities; Module 3:
20	Compliance Reporting and Record Keeping;
21	Module 5: Risk Assessments; Module 7: The
22	Training Program; Module 8: Effectiveness
23	Review and Examinations, Part 1
24	MS. ROSE: Thank you, Mr. Commissioner.

I don't propose to go through each module in

25

Q

1 detail by any means. But, Ms. Hyde -- and so 2 for that purpose I should ask. 3 MS. ROSE: Madam Registrar, we could take this 4 document down now. Ms. Hyde, could you briefly explain how this 5 Q course is different than the Real Estate Council 6 7 of BC's anti-money laundering course? 8 (DH) The real estate council's anti-money Α laundering course is for realtors for the front 9 10 line. This is expressly focused on 11 strengthening the managing brokers/compliance 12 officer role which is a supervisory and 13 oversight role, and as I said, making them 14 better managers of risk. So it's also not 15 mandatory, unlike the council's course. 16 Okay. And you mentioned focus groups. Could Q 17 you just expand on how the BCREA developed this 18 course. 19 (DH) Well, from a number of sources, including Α 20 focus groups, talking with stakeholders, finding 2.1 the vulnerabilities in the managing brokers' 22 world view of the AML situation. So it was a 23 number of directions and we pulled this together 2.4 into a pretty comprehensive course.

And are there any other courses of note in the

1		money laundering context that the BCREA has
2		prepared?
3	А	(DH) Not at this time. We've had podcasts.
4		We've had I wouldn't say they rise to the
5		level of courses. They're information and
6		professional development conversations, but no,
7		we're hoping to take this to 2.0 this year to
8		incorporate some of the FINTRAC changes of
9		June of this year and to just improve on it
10		based on the feedback we're getting.
11	Q	And are there any particular areas of
12		improvement for the version 2.0?
13	А	(DH) Well, as I said, the changes in FINTRAC
14		requirements as of June of this year are very
15		important around beneficial ownership, business
16		relationships, those kind of things. We also
17		get a sense that perhaps the two-year risk
18		assessment and the two-year what is it the
19		effectiveness review could use a bit more
20		in-depth roll up your sleeves focus.
21	Q	Analysis or focus, yeah.
22	A	(DH) Yeah. Yeah.
23	Q	And so you mentioned some the publications or
24		podcasts. I just also wanted to flag for the
0.5		

Commissioner exhibit 601, which is the overview

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Α

1 report on literature and industry response. The 2 publications, bulletins and infographics 3 prepared by the BCREA are set out beginning at 4 page 35. 5 THE COMMISSIONER: Thank you. MS. ROSE: 6 So, Ms. Hyde, could you describe BCREA's efforts 8 to understand the industry's experience with and 9 education level regarding money laundering issues? 10 11 (DH) Efforts to understand the industry's ... Α 12 Industry's experience and education level with 0 13 respect to money laundering issues. 14 (DH) I think it goes back to the question on Α 15 focus groups that you've asked me. We checked 16 with in with the managing brokers. We've had 17 numerous conversations with them about this situation and we also looked at some of the 18 19 reports that we're getting and from -- that we 20 see from FINTRAC and recognize that education 2.1 could be a big change agent in a situation. 22 0 And from those efforts what is your sense of how 23 the industry's awareness of money laundering has 2.4 changed over the past several years?

(DH) Well, I would say the first thing that

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1	comes to mind is if I were to roll back
2	three years ago when I first got to BCREA, what
3	I would hear is that we don't take cash, so we
4	don't have a money laundering problem. And I
5	think that concept has been totally left in the
6	dust. I think people get it that largely cash
7	is not taken on by any Real Estate Board or by
8	any brokerage. It's rare that cash is received
9	as a by form of deposit. But that's a
10	good step. It's necessary but insufficient
11	because really cash is used at the early stages
12	of money laundering in terms of placement. But
13	the real estate vulnerabilities tend to be into
14	the integration and the layering and
15	integration stages in which you have non-cash
16	instruments.
17	So I think there is a sense that, one, if
18	there are triggers being if there are red
19	flags being brought up or triggers that one has
20	to inquire into the provenance of the non-cash
21	instrument. I think that would be, from my

25 realtors and managing brokers that this is an

points of view, one of the key evolutions over

the past few years that I've seen. I've also

seen an increasing awareness on the part of

1		issue that lands squarely in the real estate
2		space and we need to be taking it seriously and
3		doing something about it.
4	Q	And do you think that the sense of needing to
5		take is it seriously is one that has evolved
6		over time, it's a little bit different from how
7		it was a few years ago?
8	А	(DH) Well, I think there's it's an emerging
9		issue. There's been a lot of attention paid on
10		the issue in the last few years. So yes, I
11		think society has moved that way. The province
12		has moved that way. Everybody is moving in that
13		direction.
14	Q	And some of the reporting you're referring to is
15		media reporting that is focused on money
16		laundering in BC and particularly with respect
17		to real estate over the past few years?
18	А	(DH) That's correct, yeah.
19	Q	And I'll also just let the Commissioner know
20		that much of that media reporting is set out in
21		overview report at exhibit 601.
22		So I understand sorry, I just wanted to
23		touch on one additional potential misconception.
24		You mentioned the issue of thinking that if no

cash is accepted, then there is no role for

1		money laundering. Would you also say that there
2		is a misconception about what an "all cash"
3		purchase is in real estate? The distinction
4		between a purchase of real estate that is all
5		cash, meaning it is not done with any mortgage
6		or financing, as compared to one that is
7		actually purchased with physical cash. Is that
8		a misconception that you see in your work?
9	А	(DH) Not really because typically the realtor
10		takes a deposit which is a small portion of the
11		total value of the transaction. It might be 5
12		or 10 percent. The moneys for the total
13		transaction go through a channel, the
14		conveyancing channel, to which the realtor is
15		effectively blind.
16		So no, I don't see that that has been an
17		issue for a realtor. They deal in deposits. No
18		matter what no matter how the transaction is
19		financed or not.
20	Q	Understood. And I do want to go through a bit
21		about the role of the real estate agent in a
22		transaction but first I wanted to ask about the
23		BCREA's advocacy efforts. I understand that you
24		prepared some recommendations on the topic of
25		anti-money laundering. Could you speak to
-		- 2 - 1 - 1 - 5 - 1 - 1 - 1 - 1 - 1 - 1 - 1

1	those.

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2 Α (DH) Right. Yeah. Maybe I could start with an 3 overview basically of all the kinds of advocacy 4 work we've done. We had two managing broker conferences back in '18 and '19. We brought 5 FINTRAC in to -- introduced them to the managing 6 7 brokers. We've responded -- we provided input 8 and responded to the Perrin report. We provided 9 input in response to the German 2 report and 10 input and response to the expert panel report. 11 We have also supported the Land Ownership 12 Transparency Act and Registry and basically have 13 hired consultants to better understand the 14 problem.

To your question earlier about how did we kind of come to grips with some of the issues.

The Deloitte report was a major piece of work in terms of understanding where the vulnerabilities were in the system. So we hired Deloitte; we got a report. We hired MNP to do some initial work for us on focus groups. And essentially we've hired other professionals such as Jacqueline Shinfield to be an expert on our mastering compliance program.

So that's the overview. We've also

1		currently now just joined the Canadian Real
2		Estate Association's national task force on
3		money laundering. So that's the overview.
4		As to various reports I can talk to you
5		about the recommendations we made around each
6		one, if that's where you want to go.
7	Q	Well, I was interested in I understand that
8		BCREA prepared a set of joint recommendations
9		with the Appraisal Institute of Canada, the
10		BC notaries and the Canadian Mortgage Brokers
11		Association of BC as well as the Real Estate
12		Board of Greater Vancouver. And I'm happy to
13		pull these up, if that would be of assistance.
14	А	(DH) That's great.
15	MS.	ROSE: Okay. Madam Registrar, this is at the
16		overview report on literature and industry
17		response, which is at 601. And I'm sorry, I
18		think I have you at the wrong appendix here. It
19		might be appendix 21. Yes. If you can scroll
20		down to the next page, please. And keep
21		scrolling. Sorry, keep scrolling. Here we are.
22	Q	I just wanted to focus on these recommendations
23		here. Thank you.
24	А	(DH) Great.

So, Ms. Hyde, I was hoping you could tell us

25

Q

1		about the process for liaising with these other
2		district groups in arriving at these
3		recommendations and perhaps just describe why
4		these were the recommendations chosen by those
5		groups.
6	А	(DH) Right. We have a kind of a network
7		association of real estate players and the
8		notaries, the mortgage brokers, the appraisal
9		institute and the Real Estate Board of Greater
10		Vancouver were a part of that. And we did a lot
11		of thinking and put a lot of thought into some
12		fundamental principles that, if they were
13		followed, would serve to strengthen the
14		anti-money laundering regime and the compliance
15		and practice of anti-money laundering. So I
16		will take you through the five principles.
17		The first is accept only verifiable funds.
18		Those verified at financial institutions.
19		Basically brokerages typically don't take cash
20		but that's by the by. Basically to accept
21		verifiable funds. That was the first one.
22		The second was to introduce mandatory
23		anti-money laundering training for all frontline
24		people in the sector. And subsequent to this
25		this was April 2019. Subsequent to this,

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2	laundering training for all realtors in the
3	province.
4	The third is smart regulation. And smart
5	regulation takes a little bit of time to
6	explain, but it is seen as being harmonized, not
7	a patchwork. Shared data standards. Common
8	thresholds. Information sharing between
9	agencies. Integrated. Sometimes you have to
10	get rid of bureaucratic silos in order to do the
11	work from a larger perspective. No holes, gaps
12	or blind spots, but similarly no duplication of
13	effort. Efficient. And the thought that maybe
14	regulatory burden sometimes doesn't equal smart
15	regulation. We need to encourage compliance.
16	The fourth one is to engage with the sector.
17	That regulators and FINTRAC should be talking to
18	people who practise real estate and to get kind
19	of boots on the ground, real world situations so

council introduced mandatory anti-money

designed in such a way as to fit the way the

practice really works. So they are -- they fit

with reality. And the fifth one is timely,

transparent feedback loops so that you get

feedback that is timely, that's targeted, that's

that the interventions that are designed can be

15, 2019

1	tight, that speaks quite quickly to where things
2	may be going off the rails.
3	So those were the five principles of
4	anti-money laundering regime descriptions, shall
5	we say, that we felt could really make a
6	significant difference on the AML scene.
7	MS. ROSE: Madam Registrar, I think we can take this
8	document off the screen. I was hoping that we
9	could bring up BCREA67.
10	Q And I apologize, I think I've created some
11	confusion by referring to two different copies
12	of the same document, but I just wanted to
13	confirm, Ms. Hyde, this is the statement that
14	BCREA released in discussing those four or
15	those five recommendations you just described.
16	A (DH) Right. Right.
17	MS. ROSE: Okay. And, Mr. Commissioner, I would ask
18	that we have BCREA0067 entered as are we at
19	622, Madam Registrar?
20	THE REGISTRAR: No. This one will be 624.
21	MS. ROSE: Thank you. 624.
22	THE COMMISSIONER: Thank you.
23	EXHIBIT 624: BC Real Estate Sector Anti-Money
24	Laundering Recommendations to Government - April

1	MS.	ROSE: Okay. So, Ms. Hyde sorry, Madam
2		Registrar, I think we are finished with this
3		document.
4	Q	Ms. Hyde, you mentioned a Deloitte report. So
5		can you describe what that was and the process
6		to have that report commissioned.
7	A	(DH) Yes. There was a sense that the real
8		estate transaction is made up of several kind of
9		nodes, whether there's the realtor, there's the
10		funding and the financier. There's the
11		appraiser. There's, you know, other sectors and
12		that there could be vulnerabilities in some of
13		these sectors.
14		The realtor may not see some of these nodes,
15		like the conveyancing node, which I should have
16		mentioned. But nobody really outside of the
17		client has visibility into all of these nodes on
18		the transaction. So we hired Deloitte to have a
19		look at what, where the vulnerabilities were.
20		They had some findings which I'm glad happy
21		to share with you. But they felt that there
22		were gaps in the total transaction around
23		basically the conveyancing side of things and
24		the unregulated lender side of things were blind
25		really beyond the FINTRAC reporting obligations.

1		So they were blind spots from a point of view of
2		the oversight. Unregulated lenders and legal
3		professionals have no reporting obligations to
4		FINTRAC.
5		As I mentioned before, the realtor has no
6		visibility into the conveyancing segment of the
7		transaction because they deal in deposits, nor
8		do they have any kind of involvement in the
9		financing side of the equation. So those were
10		some of the findings. Deloitte was also said
11		it was not sure whether suspicious transactions
12		were either not happening at all or whether they
13		were happening but not being recognized by
14		realtors. So they made that comment. And they
15		also made the comment that not dealing in cash
16		was a good step but certainly insufficient to
17		the task at hand.
18	Q	Okay. Before we get into all the findings of
19		the report, I just wanted to back up a little
20		bit. And could you describe why BCREA thought
21		it was important to undertake this assessment.
22	А	(DH) Okay. Because we just felt that we
23		couldn't see we, from speaking from the
24		realtor's perspective, could not see the whole
25		transaction and we wanted to understand the

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Α

1 whole chain of transaction -- the whole chain 2 within the transaction better. 3 MS. ROSE: Okay. And, Madam Registrar, could we 4 please have BCREA0111. 5 And I'm just going to display a document which I Q believe is a letter that you wrote on behalf of 6 7 the BCREA to the expert panel on money 8 laundering, which I understand resulted in the 9 Maloney report. Is this a letter that you wrote? We can scroll down to the bottom if 10 11 you'd like to see the signature. 12 Α (DH) Yes. This did not result in the creation 13 of the Maloney report; this resulted in us 14 hiring Deloitte. 15 That's right. But it was addressed -- this Q 16 letter is addressed to the expert panel. 17 Α (DH) Oh, yes. Yes. Yes, it was. 18 Right. And the expert panel was the panel that Q 19 authored the Maloney report. 20 Α (DH) Right. Right. 21 Q Okay. So this letter, you wrote this letter? 22 Α (DH) I believe I did, yes. I signed it. 23 0 Okay. And could you just describe what this 2.4 letter is.

(DH) This is a proposal for risk assessment on

1	money laundering in real estate.
2	Q Okay. And so am I right that BCREA took the
3	initiative to make this proposal to the expert
4	panel, and this letter is seeking approval or
5	seeking insight from the expert panel on whether
6	the risk assessment would be valuable to them?
7	A (DH) Yes.
8	MS. ROSE: Okay. Mr. Commissioner, I would ask that
9	this be entered as exhibit 625.
10	THE COMMISSIONER: Very well.
11	THE REGISTRAR: Exhibit 625.
12	EXHIBIT 625: Letter from Darlene Hyde to Expert
13	Panel on Money Laundering re proposal for risk
13 14	Panel on Money Laundering re proposal for risk assessment on money laundering in real estate -
14	assessment on money laundering in real estate -
14 15	assessment on money laundering in real estate - December 10, 2018
14 15 16	assessment on money laundering in real estate - December 10, 2018 MS. ROSE: Okay. And I'll take that off the screen,
14 15 16 17	assessment on money laundering in real estate - December 10, 2018 MS. ROSE: Okay. And I'll take that off the screen, please, Madam Registrar. And, Madam Registrar,
14 15 16 17	assessment on money laundering in real estate - December 10, 2018 MS. ROSE: Okay. And I'll take that off the screen, please, Madam Registrar. And, Madam Registrar, could we now please have I just want to be
14 15 16 17 18	assessment on money laundering in real estate - December 10, 2018 MS. ROSE: Okay. And I'll take that off the screen, please, Madam Registrar. And, Madam Registrar, could we now please have I just want to be careful here because I don't want to duplicate
14 15 16 17 18 19	assessment on money laundering in real estate - December 10, 2018 MS. ROSE: Okay. And I'll take that off the screen, please, Madam Registrar. And, Madam Registrar, could we now please have I just want to be careful here because I don't want to duplicate documents that are already in evidence. So if
14 15 16 17 18 19 20 21	assessment on money laundering in real estate - December 10, 2018 MS. ROSE: Okay. And I'll take that off the screen, please, Madam Registrar. And, Madam Registrar, could we now please have I just want to be careful here because I don't want to duplicate documents that are already in evidence. So if we could go to exhibit 601, which is the

which index do you ...

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1 MS. ROSE: You are one step ahead of me, Madam 2 Registrar. Thank you. I was hoping to go to 3 appendix 19. 4 Q And so, Ms. Hyde, is this the result of the 5 proposal that you made to the expert panel? (DH) This is the report from Deloitte on their 6 Α 7 study. 8 And this was the study that was done in response Q 9 to the proposal that you made to the expert 10 panel? 11 (DH) That's correct. Α 12 MS. ROSE: Okay. So if we could just scroll down, I 13 think to page 9 of this report. One more page. 14 I'm sorry. I guess it's page 10. If we could 15 keep scrolling. This is the page I was looking 16 for. 17 So, Ms. Hyde, this is a depiction of the real Q 18 estate transaction process set out by Deloitte; 19 is that right? 20 Α (DH) It is. It's not on my page 10, though. 21 Q Yes, I'm sorry. I've got the page number wrong 22 here. I believe it's page 12 of the report. 23 Α (DH) Right. 24 So, first of all, do you agree with this Q

depiction of the steps of a real estate

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1		transaction?
2	А	(DH) Yes.
3	Q	And there are three arrows to certain little
4		green houses here. Could you just describe what
5		those represent.
6	А	(DH) Those would represent the areas where the
7		realtor gets involved. So the knowing the
8		client, the purchase and sale and the deposit.
9	Q	Okay. And those are described further in the
10		paragraph below this graphic?
11	А	(DH) Right. It is. Yeah, they are.
12	MS.	ROSE: Okay. And could we move to the next page,
13		please, Madam Registrar.
14	Q	Okay. And so can you just briefly describe what
15		this graphic is depicting, Ms. Hyde.
16	А	(DH) Well, this is depicting the fact that there
17		are several parties in a transaction and the
18		realtor has the connectivity to knowing the
19		client, the purchase and the deposit and there
20		are other pieces in the transaction.
21	Q	And so I'm going to read the line the two
22		lines at the bottom of this page:
23		"There are multiple parties and
24		professionals in each real estate

transaction that have sight on a crucial

25

1		piece of the process. However a systemic
2		risk in the nature of these transactions
3		is that no single party may be involved in
4		the entire process."
5		Now, that was what you were referring to
6		earlier, Ms. Hyde, where the client is the only
7		one that sees all the different nodes of the
8		transaction?
9	А	(DH) Right. That's correct.
10	Q	Okay. And could you expand on this concept a
11		little. Why is it that or in your view, in
12		the BCREA's view, why is it that realtors are an
13		important piece of this puzzle?
14	А	(DH) Well, because they are charged with
15		understanding the motivations for the client in
16		buying or selling a home, so they are charged
17		with knowing a little bit about the principal
18		character in the whole transaction as to their
19		motivations. They help with the transaction
20		itself, the sale, and they also take a deposit
21		on the property. So they are a critical part of
22		the transaction.
23	Q	Has this been something that is difficult for
24		real estate agents that they are being required

to provide information when they don't have full

1		insight to the transaction?
2	А	(DH) Well, I would say that they are certainly
3		required to do the client ID basically verifying
4		who the person is. As to other kind of
5		questions, I think it depends on whether the
6		narrative hangs together, you know, and whether
7		there would be trigger to ask more questions as
8		to, you know, where is the money coming from.
9		Typically it's coming from the sale of another
10		home or asking a question about, do you have
11		enough money to pay for this. Again, something
12		that would only be asked if there were concerns
13		on the part of the realtor that this deal might
14		not close.
15		So by and large I don't think the realtor
16		has difficulties with the questions that they
17		ask the client. They have a fiduciary
18		responsibility to that client within the context
19		of privacy issues and within the context of
20		their FINTRAC obligations.
21	MS.	ROSE: Madam Registrar, could we turn to page 19
22		of this document. I think I have the wrong
23		page numbers in my notes. I apologize. Could
24		we go down one more page. That's not it either.
25		Just I'm sorry, just give me a moment.

1		Perhaps down one more page. And one more page.
2		I'm going to do my best to find the right
3		page reference. So what I'm looking for is
4		actually page 18 of this document, so I think
5		it's 1718 of the overview report. One more
6		down. Just page 18. Okay.
7		My apologies for all that confusion,
8		Mr. Commissioner.
9	Q	Okay. So, Ms. Hyde, on the second paragraph of
10		this page, some interviewees and I take that
11		to be those interviewed by Deloitte disagreed
12		with being "deputized to do the government's
13		job." I wonder if you can expand on this
14		comment in reference to this sort of issue of
15		realtors being asked to provide information on
16		one of the nodes of the real estate transaction.
17	A	(DH) I'm trying to remember how many people
18		Deloitte interviewed. But it wasn't a lot, so it
19		was a very small sample. So I would think maybe
20		that came up as a comment, but by and large
21		realtors take the client ID seriously. They
22		either do it through government issued ID and
23		credit check.
24		As to other questions, I think it's a

risk-based approach as to whether the situation

1		calls for additional questioning. Certainly the
2		nature of the business where the funds are
3		coming from usually arise organically in a
4		discussion with the client. So I "deputized
5		to do the government's job," that might have
6		been one or two people. Again, a very small
7		sample. If memory serves, I think they
8		interviewed nine people, but I could be wrong.
9		But it was not a huge number of people. So
10	Q	So your
11	A	(DH) Go ahead.
12	Q	So your view is that this view is not one that
13		is pervasive in the industry?
14	A	(DH) No. No.
15	Q	Okay. You know, even if it is a small segment
16		of the industry and I should actually in
17		fairness, I should go back a moment. This slide
18		I understand to be in reference to some of the
19		suspicious transaction indicators published by
20		FINTRAC. And as you'll see, most interviewers
21		recalled that there were indicators published,
22		there were varying views of the usefulness of
23		the indicators. So I think just the
24		"deputized to do the government's job," I think
25		that in fairness is in reference to reporting on

1		suspicious transaction reports.
2		Do you see a resistance to reporting on
3		suspicious transactions within the industry?
4	А	(DH) You know, on the whole I have to say no,
5		but education is making a big difference and
6		awareness is making a big difference. This was
7		February when was this? February 2019. So
8		this is prior to the implementation of the
9		mandatory education by council, prior to our
10		mastering compliance course. I will say that
11		the nine-week UBC course that qualifies people
12		to be a realtor doesn't really give them the
13		tools to be an investigator. So I do think that
14		education and awareness makes a huge difference
15		on the part of any kind of mindset that would go
16		along these lines.
17	Q	How you know, with BCREA's mandate how do you
18		deal with views like this one? Is this one that
19		calls for, as you mentioned, additional
20		education that will sort of go away with time?
21		Is this something that calls for more discipline
22		or how does BCREA deal with views like this that
23		persist in the industry?
24	А	(DH) Well, I would say it's a combination of
25		education and consequences basically for not

1		adhering to the obligation that FINTRAC imposes
2		on realtors and on our sector. So I think, as I
3		said before, it's an emerging issue. It's taken
4		precedence over the last few years and I do
5		think that this is a comment that's two years
6		old and I would wager that that kind of
7		attitude, if it was prevalent then, I would say
8		it's not prevalent now or not nearly as
9		prevalent.
10	MS.	ROSE: Okay. So if we could move down to what I
11		have in my notes as page 23 of this document.
12		I'm nervous now that this page number might not
13		be correct, but let's see.
14	Q	So in here we have some comments about the
15		transaction features that are not seen by a real
16		estate agent and a lack of visibility into the
17		funding of a real estate transaction. So,
18		Ms. Hyde, you're aware of these comments on this
19		page?
20	А	(DH) Right. I am.
21	Q	Do you have any response or suggestions flowing
22		from these comments?
23	А	(DH) I think not really except to reiterate the
24		fact that realtors are part of the puzzle and
25		that they do not have access or visibility into

Q

1 either funding, financing and/or the 2 conveyancing stream. So they are part of the 3 total equation and they are blind to certain 4 parts of the transaction. And if we went back to page 22. This page deals 5 Q with financing of property transactions. And I 6 7 note, Ms. Hyde, that the first line on this page is that financing of the property is 8 between the client and the lender. And several 9 10 realtors mentioned being aware of mortgage 11 brokers or alternative lenders; however, 12 expectations were mixed. Some expected that due 13 to working relationships they would be notified 14 and others indicated that it was not their job 15 to arrange funding. They did not want to --16 want or care to know about the client's income. 17 And, Ms. Hyde, we heard this morning from the Real Estate Council of BC that there is no 18 19 obligation on real estate agents to inquire into 20 a client's financial ability to pay or their 2.1 source of funds except in the context of 22 deposits or in a context where there are other 23 flags of suspicion. 2.4 (DH) Right. Α

Do you have any views on whether this should be

1 a requirement on real estate agents to inquire 2 into the client's ability to pay? 3 Α (DH) Again I go back to a risk-based approach 4 rather than a cookie-cutter approach and have to 5 ask this question in all circumstances. believe if the narrative starts to kind of sound 6 a little strange to a realtor, then a suspicious transaction is emerging and that this may be 8 9 something to pay attention to. But in terms of the normal routine transactions, those kinds of 10 11 things emerge in a conversation as between a 12 home buyer and a seller. Those -- the 13 situations generally emerge organically. You 14 know, I've just sold my home; I want to buy 15 another; the proceeds from the sale are going to 16 go to the next home. 17 So, you know, I worry about a situation 18 where we have to ask the questions of everybody 19 for maybe 2 percent of a universe that actually 20 raised a question. So that would be my response 2.1 to this that you need to use some judgment in 22 terms of when further probing and questioning is 23 required and when it's clearly not. 2.4 Some of the commentary of the previous panel and Q 25 in this report from Deloitte speaks to a bit of

1		a difficulty in determining where reporting of a
2		suspicious transaction or inquiries to suss out
3		potential indicators of a suspicion transaction,
4		where that further work is needed. Do you think
5		it would be useful to have sort of, as you say,
6		a cookie-cutter approach in order to remove that
7		grey area, or is your view that having an
8		excessively cookie-cutter approach would be not
9		helpful to the industry?
10	А	(DH) You know, again, I look at these comments
11		made two years ago and in that intervening time
12		we've had education mandatory for realtors that
13		hopefully will provide a lot more guidance than
14		they had at the time around suspicious
15		transactions and a lot more guidance around when
16		to use judgment and how to use judgment and when
17		to ask questions and what types of questions to
18		ask depending on the situation that presents
19		itself.
20		So that's how I would answer this that this
21		was before the regulator, the provincial
22		regulator engaged in serious education of
23		frontline realtors on a mandatory basis before
24		we engaged with the mastering compliance
25		program. And so I would say, yeah, there

1		probably were gaps and question marks and
2		confusion and we're hoping that education, if
3		it's not the silver bullet but is certainly one
4		avenue for clearing up a lot of these issues.
5	Q	And because of the unveiling of the BCREA course
6		and the RECBC course and continued awareness of
7		this issue your view is that there's been a
8		significant shift over the past two years?
9	А	(DH) I believe there has been, and this will
10		evolve. This you know, this situation will
11		evolve as the regime evolves, as anti-money
12		laundering oversight evolves, those kinds of
13		things. And, you know, over time society may
14		change. I mean, 20 years ago we didn't have to
15		go through what we go through at airports now in
16		terms of security, but we all do now. We all do
17		because of the real and clear dangers to us
18		around terrorists.
19		But I would say right now I think at this
20		point in time education is making a huge
21		difference in terms of realtors' mindsets and
22		managing brokers' mindsets.
23	MS.	ROSE: And, Madam Registrar, could we please have
24		page 33 of this document.

So this page, Ms. Hyde, I think refers to some

1		concerns that real estate agents may have when
2		reporting to FINTRAC. So as you can see on the
3		page, one of them is concerned about doing the
4		government's job. An other individual reported
5		a concern of their personal safety. Do you
6		is your view that these concerns continue to
7		persist in the industry or have these been
8		alleviated through the education and other
9		efforts you described?
10	А	(DH) Well, they certainly have been a concern in
11		terms of realtors not understanding that they
12		can make these suspicious transaction reports in
13		confidence and they do not have to abandon the
14		deal or the client. And certainly nobody needs
15		to know who made the suspicious transaction
16		report. It goes to FINTRAC, it's a data point
17		and it's a totally clean situation.
18		So I think that the education, again, is
19		something that is going to help with some of
20		these misunderstandings. But yes, they were
21		part of the landscape and have been part of the
22		landscape.
23	MS. F	ROSE: Okay. Madam Registrar, I think I'm
24		finished with this document for the time being.

So, Ms. Hyde, I understand that BCREA is

25

Q

1		affiliated with the Canadian Real Estate
2		Association.
3	А	(DH) We are.
4	Q	And the Canadian Real Estate Association has
5		prepared some template forms for reporting
6		suspicious transactions to FINTRAC by real
7		estate agents?
8	А	(DH) They have.
9	Q	And what other practice tools are available to
10		the industry with respect to suspicious
11		transaction reporting?
12	А	(DH) Well, I understand that the Canadian Real
13		Estate Association also has a compliance manual.
14		It does need continual updating for sure. But
15		they do provide that plus their forms around
16		suspicious transaction reports. And that's what
17		I know of CREA's involvement.
18	Q	And I also understand that FINTRAC has prepared
19		some conferences or presentations to industry?
20	A	(DH) S correct. FINTRAC came to two of our
21		conferences back in '18 and '19.
22	Q	And what is your view on the effectiveness of
23		these presentations?
24	А	(DH) I think they were a good first step and

they were a first step in terms of introducing

A

1	FINTRAC to managing brokers, that was the
2	audience of the conferences that we had. But
3	certainly you can't stop there. It was more of
4	a lecture or a, you know, presentation and what
5	have you. But I think there's there really
6	needs to be continual collaboration as between
7	the sector, the provincial regulator insofar as
8	they are involved in anti-money laundering and
9	certainly FINTRAC.
10	It has to be sort of roll up your sleeves,
11	sit around a table and let's figure out some
12	solutions to some of these issues as opposed to
13	speaking at conferences, which we really
14	appreciated. And we do appreciate the fact that
15	FINTRAC has just told us that they were be part
16	of our Mastering Compliance 2.0 which is great.
17	So we are looking forward to collaboration on
18	that front.
19	MS. ROSE: Madam Registrar, could we please have
20	document CAN-001330.
21	Q And I understand that this is a presentation to
22	the BC Real Estate Association on
23	September 19th, 2018. Do you recognize this
24	presentation, Ms. Hyde?

(DH) Yes. It goes back a few years.

1	Q And this is one of the presentations you were
2	describing that FINTRAC has provided?
3	A (DH) That's correct.
4	MS. ROSE: Mr. Commissioner, I would ask that this be
5	marked as the next exhibit, which I believe is
6	exhibit 626.
7	THE COMMISSIONER: Very well. 626. Thank you.
8	THE REGISTRAR: Exhibit 626.
9	EXHIBIT 626: FINTRAC AML/TF Real Estate Sector
10	Presentation - September 19, 2018
11	MS. ROSE: And Madam Registrar, could we now have
12	document CAN-001331.
13	Q And, Ms. Hyde, are you familiar with this
14	presentation which was made to the Canadian Real
15	Estate Association?
16	A (DH) I wasn't there, but I recognize the
17	document.
18	Q You've seen it before?
19	A (DH) I have, yes.
20	MS. ROSE: Okay. Could we have this document marked
21	as the next exhibit, 627.
22	THE COMMISSIONER: Very well.
23	EXHIBIT 627: FINTRAC's presentation to
24	representatives of the Canadian Real Estate

Association - June 5, 2018

1	MS.	ROSE: And I am sorry, if we could go back to
2		626. Exhibit 626 at page 24.
3	Q	So, Ms. Hyde, do you recognize these indicators?
4	A	(DH) Just let me get to 24. Yes.
5	Q	And what are these indicators?
6	A	(DH) These are things that should give a realtor
7		pause if something like this happens in terms of
8		a red flag.
9	Q	And these are published by FINTRAC?
10	A	(DH) Yes.
11	Q	And how do members of the industry access this
12		information?
13	A	(DH) Well, they have a compliance officer in
14		every brokerage and the compliance officer is
15		responsible for the oversight of anti-money
16		laundering activity. So, the compliance officer
17		should be in constant contact with realtors
18		around suspicious transaction reports, red
19		flags, when to ask questions, when to think
20		about filing a report and the if there are
21		any questions that a realtor would have around
22		actioning any of these red flags, they should
23		talk to their compliance officer.
24	Q	And the compliance officer, is that the same

thing as a managing broker?

Α

1 (DH) Mostly it is. Mostly it is. Sometimes Α 2 not. 3 0 And so the sort of learning of this material and 4 then disseminating it to the real estate agents, 5 that's the responsibility of the managing broker? 6 7 Α (DH) It is. It is. I mean, the -- both realtor 8 and managing broker have responsibilities for 9 suspicious transaction reports and for terrorist 10 reports. Other responsibilities are held by the 11 compliance officer/managing broker but can be 12 delegated down to the realtor. But as with any 13 delegation, responsibility rests with the 14 individual who delegated the work. So yes, the 15 accountability/responsibility is with the 16 compliance officer/managing broker. 17 Q. And do you know how a compliance officer would 18 obtain copies of this type of information from 19 FINTRAC? 20 Α (DH) I cannot say that I do. 21 Q Okay. Are you aware of whether there is a 22 resource at least for BC real estate agents or 23 managing brokers or compliance officers that 2.4 provides a sort of central hub of this material?

(DH) I don't know.

please.

1	Q	Do you think in your view, in your experience
2		with engaging with industry, do you think that
3		it would be helpful to have such a hub of
4		information?
5	А	(DH) I do indeed because I think that the
6		FINTRAC mandate is national and often the
7		reports that we get and the scope that we see is
8		national and something that is a bit more
9		targeted and focused on the province or
10		provincial needs might be useful.
11	Q	Do you see the sort of lack of convenience of
12		obtaining this FINTRAC guidance as being a
13		barrier for compliance officers to being up to
14		date on FINTRAC guidance?
15	А	(DH) Well, if that's true and I don't know
16		that it is. I'm just saying I don't know if
17		there's a hub or not, but if there is not a hub
18		and if it's not convenient, yes, it is a
19		barrier, for sure.
20	MS.	ROSE: Okay. And I'm wondering now Madam
21		Registrar, could I please request that we bring
22		up document 2718. If we could turn to page 56,
23		please. If you could zoom in a little bit on
24		this first paragraph. Just a little more,
0.5		1

1		Sorry, Madam Registrar, could you just zoom
2		in on this first paragraph. I'd just like to
3		discuss the text of this paragraph with the
4		witness. Thank you.
5	Q	So, Ms. Hyde, do you see there it says:
6		"FINTRAC has produced an operational brief
7		on indicators of money laundering in
8		financial transactions related to real
9		estate that outlines a set of indicators."
10	A	(DH) I'm reading this, yes. Yeah.
11	Q	And you see at the bottom the two last sentences
12		say:
13		"This can assist public and private sector
14		actors in distinguishing between ML"
15		Which I take to be money laundering.
16		" relevant and non-ML relevant Chinese
17		inflows and real estate-related activity.
18		Further guidance is necessary for
19		reporting entities to assist them in
20		managing their risk related to
21		transactions emanated from China and Hong
22		Kong."
23		You see that?
24	A	(DH) I do.
0.5	•	

Were you aware of this document before it was

25

Q

1		brought to your attention by the commission?
2	А	(DH) No, I was not.
3	Q	Do you think or is your sense that the industry
4		is aware of these operational briefs?
5	А	(DH) I cannot say. All I can say is that I'm
6		not aware.
7	Q	Do you have a view on who is best placed to be
8		distributing this type of information, these
9		types of indicators and operational briefs?
10	А	(DH) Outside of FINTRAC, you mean?
11	Q	You know, one possibility is for it to be
12		distributed by FINTRAC on their website, another
13		might be through email correspondence, another
14		might be for it to go through council, through
15		BCREA, another organizing entity. I'm just
16		wondering if you have any suggestions or
17		recommendations on how best to ensure that real
18		estate agents are apprised of the relevant
19		information.
20	А	(DH) Well, I think that FINTRAC has to be
21		responsible for distributing this information.
22		How they do it I think should be a targeted
23		approach to the managing broker/compliance
24		officers. There may be a possibility for
25		further engagement by a provincial regulator or

1	a provincial hub such as you've mentioned, but
2	certainly you need a pretty direct line of
3	communication from FINTRAC who gets this
4	information and sent in a timely way to the
5	people that need to be aware of it. So there's
6	a number of ways, but I don't think you know,
7	putting it on a website is fine but I'd want to
8	get if I were a compliance officer I'd want
9	to get that stuff in my "in" basket.
10	MS. ROSE: Okay. And, Madam Registrar, could we
11	please have document CAN-001708. I'm sorry, I
12	just realized I've neglected to enter the past
13	document as an exhibit. I apologize.
14	Mr. Commissioner, could we please have
15	document 0002718 entered as an exhibit.
16	THE COMMISSIONER: Very well.
17	THE REGISTRAR: Yes. Exhibit 628, Mr. Commissioner.
18	EXHIBIT 628: FINTRAC memorandum on issue:
19	Money Laundering and Real Estate in British
20	Colombia: Banking and Private Lenders -
21	December 13, 2018 - redacted
22	MS. ROSE: Moving on to CAN-001708. Could we please
23	turn to page 32. And could we zoom in on this
24	bottom paragraph, please, Madam Registrar.
25	Q So, Ms. Hyde, there is a statement here "FINTRAC

1		also plans to explore new and innovative
2		communication tools" under the second priority,
3		which is to work with the BC government, as you
4		see above. So under the second priority:
5		"To better educate the real estate sector
6		on their obligations and on ML/TF trends."
7		Do you see that there?
8	А	(DH) I do, yes.
9	Q	And so do you have any suggestions on what new
10		communication tools would be useful to real
11		estate agents in this context?
12	А	(DH) Well, I have a number of thoughts as to how
13		FINTRAC could better communicate with the
14		sector, including some innovative tools. So
15		yes, I could share some of those thoughts with
16		you.
17		Right now the suspicious transaction report
18		is an eight-page document. Realtors tend to be
19		pretty tech savvy and, you know, an app with
20		some drop-down menus I think might go over a lot
21		better and encourage compliance. You know, I
22		will say that FINTRAC has done a lot of good
23		work. I've been part of a bank a financial
24		institution for well, several over a
25		decade, and they communicate very well with the

1	financial institution sector that has, you know,
2	the compliance departments and what have you.
3	But I will say that they've had there's
4	been an issue reaching the small business sector
5	where you have 24 the average of 24 realtors
6	in a given brokerage. The median I think is
7	four, four realtors in a given brokerage. So
8	these are small business people. They tend to
9	want very concrete, real language as opposed to
10	bureaucratic language. They tend to want very
11	clear direction as opposed to direction they
12	have to interpret from time to time.
13	So I mean, as an overarching direction for
14	FINTRAC I would say, look at real world
15	examples, look at clear plain language. I know
16	they've made starts on that. But more plain
17	language, less ambiguous language would be
18	helpful. We talked about feedback. It should
19	be timely and targeted in terms of where things
20	have gone astray.
21	Basically I think to separate out the
22	strands of administrative deficiencies from more
23	substantive deficiencies would also go a long
24	way to helping realtors understand that, you
25	know, maybe the order of magnitude of not

1	filling a form out right versus actually missing
2	a really big red flag is too different orders of
3	magnitude.
4	And like, again, as I say, user friendly
5	tools. These are people that are they are
6	very they're salespeople. They're on the go.
7	They are pressed for time. They like fast, user
8	friendly tools. And I think another suggestion
9	I'd give FINTRAC is we were hard-pressed to come
10	up with one case study for mastering compliance
11	that showed where the results of the realtor
12	making the suspicious transaction report turned
13	into a situation where money laundering was
14	frustrated.
15	And so, like, to share the success stories,
16	I think. You know, albeit you're going to have
17	to wipe out names and you're going to have to
18	take care in terms of how you share those or how
19	FINTRAC shares those, but they're not being
20	shared, so there's no line of sight that the
21	realtor has into the efficacy or effectiveness
22	of what they're doing and how that is making a
23	difference.
24	So those in general would be my
25	recommendations to FINTRAC in terms of better

1	attunement to the real estate sector.
2	Q Is FINTRAC currently doing enough to educate and
3	reach out to the members of the BC real estate
4	industry?
5	A (DH) Well, I say we've started that process with
6	mastering compliance. They have made some, as I
7	say, cameo appearances in the first iteration of
8	the course and they've committed to going
9	forward with us in the second iteration. So
10	it's positive, but there's a lot more to do.
11	MS. ROSE: Okay. Mr. Commissioner, I would hope to
12	have this entered as the next exhibit.
13	THE COMMISSIONER: Yes. Very well.
14	THE REGISTRAR: Exhibit 629, Mr. Commissioner.
15	THE COMMISSIONER: Thank you.
16	EXHIBIT 629: FINTRAC Report to the Minister of
17	Finance on Compliance and Related Activities -
18	September 30, 2019
19	
	MS. ROSE: And, Madam Registrar, could we please have
20	MS. ROSE: And, Madam Registrar, could we please have CAN-1168. And if we could turn to page 10. If
20	
	CAN-1168. And if we could turn to page 10. If
21	CAN-1168. And if we could turn to page 10. If we could scroll up a little please.
21	CAN-1168. And if we could turn to page 10. If we could scroll up a little please. Q In the middle of this second paragraph,

25

1 MS. ROSE: Madam Registrar, can we -- sorry. Madam 2 Registrar, could we turn to the first page of this document. I haven't identified what this 3 4 document is. 5 So, Ms. Hyde, do you see that this is a FINTRAC Q report to the Minister of Finance on compliance 6 and related activities? 7 (DH) September 30, 2017? 8 MS. ROSE: Scroll down here a little, Madam 9 10 Registrar. Yeah, that's right. So now could we 11 turn to page 10, please. In the middle of this paragraph, the second 12 Q 13 paragraph on this page, Ms. Hyde, do you see the 14 statement: "The most common deficiencies --" 15 16 Α (DH) Right. "-- across all sectors and all report 17 Q 18 types included quality issues with some of 19 the reporting fields." 20 Α (DH) Yes. 21 Q And are you familiar with this issue of 22 insufficient information being entered in the 23 reporting fields? 24 (DH) Well, I've seen FINTRAC reports that show Α

deficiencies either partial or complete in some

1		of these areas, yes. Again, this is four years
2		ago or three and a half years ago. Yeah.
3	Q	And is the need to provide these details so
4		occupation, address, the type of document used
5		to identify the person, is the need to obtain
6		this information understood and accepted by
7		industry?
8	А	(DH) Yes, I believe it is.
9	Q	Is there and I think we touched on this a
10		little earlier, but is there any concern from
11		industry about obtaining this type of
12		information from the client?
13	A	(DH) I think the only concern might be to
14		balance the fiduciary duties to the client with
15		the privacy issues as well as the FINTRAC
16		obligations. So those I think would be
17		concerns. It is a sales it's a sales job and
18		it's a relationship job, so you want to be aware
19		of the boundaries as you're getting to know your
20		client.
21	Q	Would it be fair to say that there can be a
22		reluctance to ask questions that are perceived
23		to be overly invasive?
24	А	(DH) I would say, yes.

And do you have any views on whether real estate

1	agents ought to be required to make these
2	inquiries or how they could be assisted in
3	making inquiries in order to comply with their
4	FINTRAC obligations?
5	A (DH) I think I've mentioned it before, but I
6	think it's a risk-based approach. If things
7	from the story that you are gleaning from the
8	client begins to fall apart and fray at the
9	edges, then that's the signal that you may have
10	to go to deeper and ask more questions. So I
11	think and, you know, possibly walk away from
12	the situation. But I think it's very
13	situational and risk based and realtors should
14	have the training to recognize when they have to
15	ask these invasive questions and when they do
16	not.
17	MS. ROSE: Okay. And I'd ask that this be entered as
18	the next exhibit, Mr. Commissioner.
19	THE COMMISSIONER: Very well.
20	THE REGISTRAR: Exhibit 630, Mr. Commissioner.
21	EXHIBIT 630: FINTRAC Report to the Minister of
22	Finance on Compliance and Related Activities -
23	September 30, 2017
24	MS. ROSE:

Ms. Hyde, you understand that real estate -- or

1		maybe I should put it this way. Do you know
2		what the requirements are for real estate agents
3		and brokerages, the basic requirements for the
4		Proceeds of Crime (Money Laundering) and
5		Terrorism Financing Act?
6	А	(DH) I believe I do.
7	Q	And can you tell us what those are.
8	А	(DH) Well, there's the know-your-client
9		obligation, the client ID. The necessity of
10		reporting a suspicious transaction if red flags
11		are determined.
12	MS.	ROSE: Madam Registrar, I think we're finished
13		with this document. Thank you.
14	Q	And one of the requirements is also to perform
15		risk assessment of one's clients.
16	A	(DH) Yes. Yes. That's a two year that is a
17		requirement of the brokerage or of the managing
18		broker every two years.
19	Q	Sorry, could you just expand on that. It's a
20		requirement on the managing broker every
21		two years to do what?
22	A	(DH) That's a risk assessment program that one
23		would do of the brokerage every two years. You
24		would look at the clientele that is coming
25		through the process. You'd look at your

1		geographic area. You'd look at the crime rate
2		in that area, demographics of clientele. So
3		that's part and parcel of the managing
4		broker/compliance officer obligation which can
5		be undertaken also by the realtor in terms of
6		their assessment of their clients.
7	Q	And so the managing broker or compliance officer
8		sets this program for risk assessment and then
9		the tenet of that program are carried out by the
10		real estate agents and the managing broker on a
11		day-to-day basis?
12	А	(DH) They are, yeah. And that's part and parcel
13		of our mastering compliance program. It's one
14		of the modules. Totally taken up with the risk
15		assessment process, which is a biennial process.
16	Q	And are you aware that FINTRAC has found
17		significant deficiencies among the real estate
18		industry in this area?
19	А	(DH) Well, that was one of the reasons we
20		included that as a separate module in mastering
21		compliance. We know that it needs work. We
22		also know that the two-year effectiveness review
23		needs work. So those are two areas that I think
24		need more drilling down in future iterations of
25		the program.

1	Q And I can take to you the document, if you like,
2	but are you aware that FINTRAC has found that
3	industry is using some of the CREA, the Canadian
4	Real Estate Association forms to risk assess but
5	are not providing a justification or a rationale
6	for the use of those forms?
7	A (DH) I'm not really aware of that, no.
8	MS. ROSE: Okay. I think maybe we could go to
9	I've forgotten which exhibit number this is,
10	Madam Registrar. I'm sorry. It's CAN-1708.
11	THE REGISTRAR: This is exhibit 629, Ms. Rose.
12	MS. ROSE: Thank you. So if we turn to page 20 of
13	this document. If we scroll down.
14	Q So, Ms. Hyde, at the bottom of page 20 here with
15	respect to the obligation to risk assess
16	clients, the last sentence on page 20 states:
17	"The examinations uncovered that many real
18	estate businesses use a risk assessment
19	checklist provided by CREA but fail to
20	supplement the information with a
21	justification or a rationale as to why a
22	specific rating was assigned to a given
23	risk factor. These businesses were
24	therefore found to be partially
25	non-compliant with their risk assessment

1		obligation."
2		Do you see that there?
3	A	(DH) I do, yes.
4	Q	Do you have any suggestions for how compliance
5		in this area could be improved?
6	A	(DH) Well, I think it goes to our I will
7		reference the module. It goes to our mastering
8		compliance program where we recognized it as a
9		vulnerability in terms of yeah, that is
10		module 5 of mastering compliance. The whole
11		module is spent on risk assessment in terms of
12		taking a risk-based approach and having a
13		control environment with respect to one's
14		clients.
15		So in answer to your question, yes, we saw
16		it as a deficiency, we saw it as a weakness and
17		we are attempting to deal with it through
18		education.
19	Q	Do you have a sense of why this is a particular
20		deficiency?
21	A	(DH) Again risk assessment and a risk view of
22		the world is a bit more of a larger company kind
23		of thing. We did this a lot and do it in
24		financial institutions. I'm wondering whether
25		it's a practice that's sufficiently embedded yet

report?

1		in small business, small enterprise and, you
2		know, a sales environment.
3	Q	And do you have a view on which actor in the
4		industry is best placed to be providing more
5		assistance in this area? Is it something that
6		should be coming from the BCREA, from the
7		council, from FINTRAC? Do you have a view on
8		who might be able to provide greater assistance
9		to support real estate agents?
10	А	(DH) I believe it has to start with the
11		regulator, whether FINTRAC and/or if they
12		enlisted assistance of the provincial regulator,
13		and the critical person on the ground is the
14		compliance officer/managing broker.
15	MS.	ROSE: I think we can take this document down,
16		Madam Registrar. And I'd like to pull up
17		exhibit 618.
18	Q	So, Ms. Hyde, you mentioned the critical person
19		is the managing broker or the compliance
20		officer, which is often the same individual for
21		a brokerage.
22		If we turn to page 31 of this document,
23		please. Yes, right here.
24		So, Ms. Hyde, are you familiar with the IAG

1	А	(DH) I read it a few years ago. I haven't I
2		didn't read it in preparation for this hearing.
3	Q	Okay. Are you familiar with its comments on
4		challenges facing managing brokers in the
5		industry today?
6	А	(DH) I'd have to be reminded.
7	Q	Okay. Maybe just take a moment to read those
8		two paragraphs and let me know when you've
9		concluded.
10	А	(DH) Okay, I have read the two.
11	Q	So, Ms. Hyde, do you have any response to those
12		comments?
13	А	(DH) Well, I see this would seem to indicate
14		there's been an evolution in the business model
15		over the past few years from a managing broker
16		being in charge as it were to a managing broker
17		not quite being in charge because they've got
18		independent contractors who are concerned with
19		sales and that perhaps the power of the managing
20		broker has waned. That was my takeaway from
21		those two paragraphs.
22	Q	And do you agree with that assessment?
23	А	(DH) You know, it's hard for me to make a call
24		on this. I've been involved with the industry
25		since January 2018. I will say that our efforts

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1	at bolstering and buttressing the managing
2	broker is something that we take pretty
3	seriously insofar as we want an industry that is
4	driven by good policies, good practices, good
5	risk management and that most businesses would
6	not leave it up to the salespeople to ensure
7	that that's in place. Most businesses would
8	have a controller, a supervisor, a manager,
9	which ensures that these things happen according
10	to policies and procedures and who is looking
11	out for the risk aspects of managing the
12	business.
13	So I would say that we are focused on

So I would say that we are focused on strengthening the role of the managing broker/compliance officer in that equation because we believe we have to -- if there is a delta, if there is a change or a difference between the power of a realtor and the power of the managing broker we want to close that delta by way of good training for the managing broker to make sure that they are -- you know, their concerns, their obligations they have to FINTRAC, their ethical concerns, that that imbues the brokerage. That that takes on -- that the brand of the brokerage is very much

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1	t	that brand in terms of the care and concern that
2	t	they would have and competence.
3	Q A	And do you think that this potential delta in
4	t	the power of the managing broker as compared to
5	t	the real estate agent is likely to have an
6	Ė	impact on the compliance with Proceeds of Crime
7		(Money Laundering) and Terrorist Financing Act
8		obligations?
9	А	(DH) It may have. It may have. But I think
10	<u>-</u>	it's certainly our position that we want to do
11	ϵ	everything to strengthen that managing broker
12	ć	and compliance officer role.
13	MS. RO	OSE: Mr. Commissioner, I would propose a
14	j	five-minute break. I'd like to confer with my
15	i	friends to determine how much time is necessary
16	i	for cross-examination today.
17	THE CO	OMMISSIONER: All right. That's fine. We'll
18	t	take five minutes.
19	MS. RO	OSE: Thank you.
20	THE RI	EGISTRAR: This hearing is stood down for
21	İ	five minutes until 12:58 p.m. Please mute your
22	r	mic and turn off your video.
23		(WITNESSES STOOD DOWN)
24		(PROCEEDINGS ADJOURNED AT 12:53 P.M.)

(PROCEEDINGS RECONVENED AT 1:00 P.M.)

1	THE REGISTRAR: Thank you for waiting. The hearing
2	is now resumed. Mr. Commissioner.
3	THE COMMISSIONER: Yes, thank you, Madam Registrar.
4	DARLENE HYDE, a witness
5	for the commission,
6	recalled.
7	BRANDON OGMUNDSON, a
8	witness for the
9	commission, recalled.
10	THE COMMISSIONER: Yes, Ms. Rose.
11	MS. ROSE: Mr. Commissioner, in consulting with my
12	colleagues, and I've been a little bit slower
13	than anticipated today, I wonder if I might ask
14	your indulgence to sit a bit late today. I
15	would propose somewhere in the range of 2:00 or
16	2:30, if that's acceptable. I have consulted
17	with the participants and I have not heard any
18	concern with this proposal, but I'm in your
19	hands.
20	THE COMMISSIONER: No, that's fine. We'll certainly
21	sit until 2:00 or 2:30, whatever it takes. We
22	might want to have another break at some point
23	just in case it becomes necessary, but let's
24	carry on and see where we get to.

MS. ROSE: Yes. Thank you, Mr. Commissioner, for the

1		reminder. I might suggest we take a bit more of
2		an extended break for the sake of the court
3		reporters in between Ms. Hyde and
4		Mr. Ogmundson's evidence, if that's acceptable.
5	THE	COMMISSIONER: Yes, that sounds fine. Thank you.
6	EXAM	MINATION BY MS. ROSE (continuing):
7	Q	Ms. Hyde, I wanted to ask you a few questions on
8		the topic of suspicious transaction reporting.
9		I know we've spoken about that a bit so far, but
10		I want to ask a few questions specifically about
11		that topic. So, firstly, do you agree that real
12		estate is vulnerable to money laundering?
13	А	(DH) I do because it's a large asset. It
14		represents large assets.
15	Q	And that professionals working within the real
16		estate sector are in a position to be a key
17		player in detection of potential money
18		laundering schemes?
19	A	(DH) Yes. Agreed.
20	Q	Is your sense that the industry is aware of the
21		risk for money laundering that is presented by
22		real estate?
23	A	(DH) I believe it's become increasingly aware,
24		and I do think again, going back to a point I

made earlier. The nine-week UBC Sauder School

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1	program does not equip realtors to be sort of
2	investigators. It's all about the fiduciary
3	duty and the sales process. So I do think that
4	education, whether by the council or whether by
5	us, is going to help that awareness, help that
6	competence and debunk some of the myths out
7	there in terms of, you know, issues around
8	confidentiality of this and the fact that they
9	don't have to abandon their client. They don't
10	have to fear for repercussions because of the
11	confidentiality of the suspicious transaction
12	report.
13	I have to say it is a dilemma for us. We
14	recognize that they are low numbers, and Peter
15	German made that report in his second report.
16	There were low numbers. Having said that, we're
17	not aware of many fines, prosecutions or other
18	sanctions against realtors who have run afoul of
19	money laundering. We have one press clipping
20	and I understand there's other investigations,

So I will say that there are -- we talked about the holes in the system. We've talked about the holes in the conveyancing part of the

but by and large there hadn't been a lot of

activity on that front either.

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1	equation. The blind spots. We've talked about
2	the blind spots in unregulated lenders, add to
3	that, you know, private sales, and it is
4	possible for money launderers to skirt the
5	FINTRAC obligation chain. That is certainly a
6	possibility. And, you know, they're smart
7	people. They can perhaps, you know, adopt a
8	stance, if they're dealing with a realtor, to
9	not present a story that triggers suspicion.
10	But having said that, I think it is it'

But having said that, I think it is -- it's work in progress. It's certainly something that more attention has to be paid to. The reasonable grounds to suspect is something -- again it's an abstract concept and I think giving more flesh to that reasonable grounds to suspect is good thinking in terms of helping the realtor identify those specific red flags that are going to trigger a suspicious transaction report.

So I will say my thoughts are this. This is an area for further collaboration between the sector and between FINTRAC and any other agency that gets involved in order that we get the best solutions that money laundering is detected and that realtors fulfill and managing brokers

1		fulfill their compliance obligations.
2	Q	And you've touched on this a bit in your answer,
3		but could you are you able to point to
4		reasons why the suspicious transaction reporting
5		of real estate agents doesn't quite match the
6		levels that FINTRAC expects?
7	А	(DH) Well, I've tried to kind of refer to a few
8		things. I don't think there is one root cause.
9		I think that it's been an emerging issue over
10		the last few years. Since I became part of
11		BCREA it's become a real front and centre issue
12		and with that front and centre issue came more
13		attention on it and more communication to
14		realtors that that is expected, that these kinds
15		of things are expected.
16		So I think, again, it's a story that is a
17		work in progress that more work has to be done
18		around communication and education to realtors
19		along with the other things that I've added.
20		That education is going to help. That just more
21		focus on this area will assist.
22	Q	Could you just briefly describe how a real
23		estate agent an agent, not a managing
24		broker how an agent would determine when to
25		report a transaction?

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1	А	(DH) You know, you are getting to a level that
2		I'm not really all that familiar with. I will
3		say that the realtors I know, they're talking to
4		their clients and basically there's a story that
5		hangs together. There's narrative that hangs
6		together about buying a property, selling a
7		property, you know, stage in life, the kind of
8		thing that's going on in that person's life.
9		And I think that if I'm a realtor and I
10		maybe don't know this person and they are
11		evasive or they trigger any of those red flags
12		that have been published, those are the kinds of
13		things that would give me pause and that
14		where I would contact my compliance officer and
15		say, listen, I've got this situation; this
16		doesn't add up, or this is worrying me, or this
17		is a concern; what do you suggest? And I would
18		think the compliance officer being accountable
19		and responsible for this would give them good
20		guidance. So that's kind of how I see it.
21	Q	And we've sort of talked about the indicators
22		from FINTRAC for a suspicious transaction in
23		real estate and you've made some suggestions for
24		how those indicators could be improved. Do you

think that those indicators and the other

1		operational guidance that's issued on suspicious
2		transaction in real estate transactions are
3		those is that guidance are those
4		indicators sufficient for real estate agents to
5		be able to know when to report?
6	А	(DH) Well, the ones I've seen by and large are.
7		Maybe there are others that needed to be added,
8		but I think it's a great start in terms of the
9		list of red flags and the list of situations
10		that should give you pause to ask a question or
11		two. So yeah, I think those are certainly
12		areas.
13	Q	And the process for reporting within a brokerage
14		is that a real estate agent, if one of those red
15		flags is triggered as you mentioned, would
16		contact their compliance officer. Is that
17		right?
18	А	(DH) That's right.
19	Q	And the report to FINTRAC, the suspicious
20		transaction report would be issued by the
21		compliance officer in that case?
22	А	(DH) That's my understanding. That they sign
23		off on all STRs, yes.
24	Q	Do you see some of the structural changes in
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the industry that perhaps, as you said, have a

1		bit of a delta in the power between the managing
2		broker and an agent, do you see that that
3		creates a power imbalance that might impede
4		suspicious transaction reporting?
5	А	(DH) Well, we've talked about that a little bit
6		before and I'll go back to saying that it may
7		there may be an unintended consequence there,
8		but our view is that we need to strengthen the
9		role of the managing broker/compliance officer
10		with education, with tools. As well, I mean,
11		it's not just education. There's consequences
12		too in terms of if one doesn't live up to one's
13		obligations and there is a finding, so there are
14		consequences for people who don't live up to
15		their regulatory and statutory requirements.
16		That said, I do think that this industry is
17		made up of some very solid managing brokers and
18		compliance officers and these people need to be
19		supported.
20	Q	And do you think that the first of all, are
21		you familiar with the way in which managing
22		brokers are compensated in a typical brokerage?
23	А	(DH) Yes. At the high level, yes.
24	Q	And could you describe the compensation
25		structure for managing broker as compared to the

1		compensation structure for real estate agents?
2	A	(DH) A real estate agent is paid on commission
3		by and large. A managing broker is generally
4		given a salary or some kind of stipend and often
5		times augments that stipend with their own sales
6		activity.
7	Q	And in the context of a large busy urban market
8		such as the Lower Mainland and with a busy
9		brokerage, typically the salary would come from
10		the for the managing broker predominantly
11		comes from the commissions earned by the real
12		estate agents that they supervise?
13	А	(DH) That's correct.
14	Q	And in that situation I've described the salary
15		of the managing broker is typically
16		significantly less than that of the real estate
17		agents?
18	А	(DH) I guess as a general rule that would be
19		unless they augment with their own sales
20		activity.
21	Q	Okay. Do you think that this creates a power
22		imbalance between agents and brokers that might
23		impact suspicious transaction reporting?
24	А	(DH) You've asked that question before. It

could. It could. That said I do think a robust

1		real estate sector has to be constructed or made
2		of strong managers. So that might be an
3		untoward situation but our view is that we need
4		to strengthen those the roles of those
5		managing brokers notwithstanding what their
6		salary might be in comparison to a realtor's
7		income.
8	Q	Okay. Okay. And with respect to the Maloney
9		report recommendation that responsibility for
10		reporting suspicion transactions be transferred
11		from a managing broker or a compliance officer
12		to the individual real estate agent, do you have
13		any views on that recommendation?
14	А	(DH) I believe it's a both/and. I think it's
15		two layers of protection. Yes, the realtor
16		needs to be the realtor is in the best
17		position to know that client. The compliance
18		officer doesn't meet those clients directly. So
19		the realtor has responsibilities around knowing
20		their client and being assured that this is a
21		right kind of transaction, this is and being
22		alert to suspicious transactions or being alert
23		to red flags that would trigger those suspicious
24		transaction reports.

But the compliance officer is responsible

1	for the managing broker is responsible for
2	the processes and practices and systems of that
3	brokerage. So it is a fundamental management
4	responsibility that these people cannot absolve
5	themselves of responsibility for money
6	laundering or any of these money laundering
7	responsibilities. It confounds me how that
8	could be.
9	MS. ROSE: Okay. Thank you, Mr. Commissioner, these
10	are all my questions for this witness. I
11	might I've actually managed to proceed to the
12	end of my questions in a rather more expeditious
13	way than I anticipated. I wonder if we might
14	turn to asking a few questions of Mr. Ogmundson
15	and then take a break perhaps either in the
16	middle of his testimony or after his testimony
17	and before cross.
18	THE COMMISSIONER: That's fine. How long do you
19	expect to be with Mr. Ogmundson?
20	MS. ROSE: I expect to be about 20, 25 minutes at the
21	most, I would think.
22	THE COMMISSIONER: All right. That's fine. Let's
23	carry on, then, and we'll take a break once he's
24	concluded from your perspective. Thank you.

MS. ROSE: Thank you, Mr. Commissioner.

1	Q So, Mr. Ogmundson, I understand that you've I
2	expect to cover the work that you have done with
3	the BCREA in five main topics and those are the
4	B-20 stress test, the impact of BC policy
5	measures on housing prices, foreign investment,
6	the quantification of money laundering in real
7	estate and current trends in real estate.
8	So beginning with the B-20 stress test, can
9	you explain what this test is and who set it.
10	I'm seeing you are muted. I'm at least not
11	hearing anything. I'm not sure if it's just
12	myself.
13	THE TECHNICIAN: He is indeed muted.
14	MS. ROSE: I am not seeing the little mute icon, but
15	I'm not hearing any sound come out.
16	A (BO) How about now? I leaned on my volume
17	control. So the B-20 stress test was a policy
18	implemented by the by OSFI that was I believe
19	first proposed in 2017, implemented in 2018 for
20	uninsured mortgages. So there was also a stress
21	test for insured mortgages. So if you are
22	putting down less than 20 percent of the down
23	payment on a home, you have to have mortgage
24	insurance and you are subject to a different
25	stress test. B-20 applies to uninsured

1		mortgages. That's about 60 percent of mortgages
2		in the Canadian market. A bit more probably
3		a bit more in places like Vancouver, and it
4		meant that you had needed to when you go to
5		qualify for a mortgage you qualified at the
6		higher of your contract rate plus 200 basis
7		points or 2 percent or the posted five-year
8		rate, that sort of average by the Bank of
9		Canada.
10		What that essentially meant was that if you
11		were in the market New Year's Eve 2017, you woke
12		up New Year's Day 2018 with about 25 percent of
13		your purchasing power essentially evaporated.
14	Q	And what are the sort of bases for the removal
15		of that? What are the sort of criteria that you
16		would meet in order to have that 20 percent of
17		your purchasing power removed?
18	А	(BO) Well, it's just the impact of that test
19		itself. So prior to the B-20 being implemented,
20		you know, January 1st, 2018, you would be able
21		to qualify as an uninsured borrower at your
22		contract rate. So if your contract rate was
23		3 percent, you know, December 31st, 2017, the
24		next day your qualifying rate would be that plus
25		2 points, so you would have to qualify at

1		5 percent.
2	Q	And was the basis for that change the rationale
3		of if faced with a sudden change to their
4		circumstances such as income loss, increased
5		interest rates or the conditional expenses, the
6		borrower might not be able to repay the loan?
7	А	(BO) That's right. It's essentially a risk
8		buffer, you know, in case there was a large
9		increase in interest rates or some other change
10		that those borrowers would still sort of be
11		within that buffer and still be able to make
12		their mortgage payments.
13	Q	And what impact did that have on the number of
14		mortgages issued in 2018 as compared to 2017?
15	А	(BO) Well, we saw a pretty broad-based decline
16		all across Canada. I don't know what the exact
17		number is in the reduction of sort of mortgages,
18		but we certainly saw an immediate impact in home
19		sales, not just in BC but across Canada.
20	Q	And could you describe the work that BCREA did
21		to understand the impact of the B-20 stress
22		test.
23	A	(BO) Of course. So one of the real problems
24		with or one of the complications with
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quantifying the impact of the stress test was

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2	kind of happening at the same time. So the back
3	half of 2017 into about 2019 we had sharply
4	rising five-year fixed mortgage rates, we had an
5	economy that was at least employment growth
6	that was slowing a little bit in BC and then we
7	also had an array of provincial measures that
8	were announced in the budget in February 2018,
9	including the speculation and vacancy tax and an
10	increase in the expansion of the foreign buyer's
11	tax.
12	We had all of these different factors. So
13	when we look at where sales sort of ended up in
14	2018 versus the previous year, you know, we
15	tried to disentangle all of those different
16	factors. So we wrote a report that attempted to
17	do that, essentially estimating what a baseline
18	would have been for home sales in BC if we
19	didn't have B-20. So just factoring things like
20	rising interest rates and slow down in
21	employment growth. So we kind of get a

baseline. The difference between that baseline

and actual sales is going -- you know, B-20 is

going to be in there somewhere but so are other

factors like provincial measures.

that there were a lot of different factors all

1		The way we attempted to kind of disentangle
2		all that was basically attacking the problem
3		from different angles sort of using different
4		variables to try and measure B-20, to really
5		isolate B-20. And what we found was that that
6		policy probably had explained about 30 percent
7		or so of the total decline in home sales in
8		2018. That plus interest rates challenging
9		affordability, slowing economy, probably
10		explained about 85 percent, I think, on average
11		of the decline in home sales in 2018.
12	Q	And the remaining 15 percent, you know, if that
13		reaches 85 percent, the remaining 15 percent,
14		what did you find with respect to that?
15	А	(BO) Any time you estimate that kind of an
16		econometric model you can only include so many
17		variables. You're never going to be able to
18		sort of perfectly explain something
19		statistically. So within that 15 percent is
20		going to be variables that we omitted because
21		they're hard to measure. There's no you
22		know, quantitively. So things like foreign
23		investment or some other issues that are hard to
24		kind of get at the data. There's also just
25		going to be statistical noise. You're never

1	going to explain a hundred percent of an issue.
2	So within that 15 percent, though, is one of
3	the things that we really couldn't measure at
4	the time is going to be the effect of things
5	like the budget measures put in place in 2018.
6	MS. ROSE: Right. And, Mr. Commissioner, this work,
7	this study that was done by BCREA is available
8	in the evidence at exhibit 602, which is the
9	overview report on Lower Mainland housing
10	prices. And that is at appendix L.
11	THE COMMISSIONER: Thank you.
12	MS. ROSE:
13	Q So, Mr. Ogmundson, you also performed a study on
14	the speculation and vacancy tax.
15	A I did.
16	Q Could you describe that.
17	A (BO) Yeah. So that was a different kind of
18	approach. We treated the speculation and
19	vacancy tax almost like a natural experiment or
20	something you might find in like a
21	pharmaceutical study where we have a control
22	group and then a test group, kind of exploiting
23	the fact that the speculation and vacancy tax
24	applies in one jurisdiction and not the other,
25	and often those jurisdictions border each other.

1	So we have very similar factors influencing
2	those two markets. So, say, Kelowna and
3	Penticton where Kelowna has a speculation and
4	vacancy tax, Penticton doesn't. And just trying
5	to find trying to exploit post kind of 2018
6	trends in those markets, but looking at every
7	market across BC and saying, how is the
8	experience in 2018 for speculation and vacancy
9	tax regions different than regions that didn't
10	have the tax.
11	And what we found was regions with the
12	speculation and vacancy tax saw home sales
13	decline by 12 percent more than regions that
14	didn't have the tax. And price growth was about
15	5 percent slower. So, for example, I think if
16	we aggregate them into regions over 2018 to 2019
17	when we did the study post-tax, regions that
18	were subject to the speculation and vacancy tax
19	saw sales fall about 30 percent or so and
20	non-spec tax regions saw sales fall about
21	20 percent.
22	So both were still feeling the effects of
23	other things like rising rates and B-20, but
24	there did seem to be an extra kind of
25	incremental impact to the speculation and

1		vacancy tax.
2		I note, though, when we took out Metro
3		Vancouver from those calculations, the
4		statistical significance kind of went away and
5		the overall impact went away. So it seemed like
6		largely a Vancouver issue and a lot of the
7		impact seemed to be temporary. So by the end of
8		2019 we were already seeing home sales and
9		prices across the province start to pick up
10		again.
11	MS.	ROSE: And for the Commissioner's benefit, this
12		study is at appendix M of the overview report on
13		Lower Mainland housing prices which is at
14		exhibit 602.
15	Q	And, Mr. Ogmundson, how would you read the work
16		you've done on the speculation and vacancy tax
17		in combination with the work on the B-20 stress
18		test?
19	А	(BO) I think they're somewhat, you know,
20		complementary. I think that we still find that
21		the dominant impact or the dominant reason why
22		home sales experienced real periods of weakness
23		in 2018 and '19 was largely due to sort of the
24		compound impact of rising interest rates and
25		B-20. Interest rates had risen about a full

1		point between the end of 2017, the beginning of
2		2019. That plus B-20 meant that you now had to
3		qualify actually at about 300 basis points above
4		what you would have in 2017. So that has a
5		pretty significant impact on markets.
6		That said, there still we did find that
7		there was a negative impact from the SVT, you
8		know, probably in that 15 percent kind of range
9		that we were you know, give or take.
10	Q	Okay. And I wanted to turn now to your work on
11		the foreign buyer tax and foreign investment
12		more generally. Could you explain the work that
13		you've done on estimating the impact of the
14		foreign buyer tax.
15	А	(BO) Sure. So we never did any real formal,
16		like, estimating the impact of the foreign
17		buyer's tax, although we certainly did a lot of
18		work around it. One of the things that we had
19		done was really at the time of the tax just try
20		and calculate or estimate, forecast what things
21		would have what the market would have looked
22		like without that tax. So at the time in 2016
23		home sales and prices had already started to
24		kind of decelerate before the tax was
25		implemented. I think average prices peaked

1		around February. Other measures of prices
2		peaked later but they have a bit of a lag.
3		And so we had a market that was kind of
4		cooling already and the foreign buyer's tax sort
5		of tipped that market a little bit more. The
6		end impact, I think what it did was sort of
7		arrest a lot of the real acceleration that was
8		happening, especially in the growth of home
9		prices. But when we look at the level of home
10		prices, which of course is far more important
11		for affordability, there was about an eight
12		6- to 8-month effect of the foreign buyer's tax.
13		Prices plateaued, came down a little bit and
14		then by, you know, really January 2017 had
15		started to really take off again to the point
16		that I think by you know, from January '17 to
17		midway through 2018 home prices had gone up
18		another \$100,000 in Vancouver. So post-foreign
19		buyer's tax there was a brief dip which was then
20		sort of more than recovered post-2016.
21	Q	And I understand that you prepared some slides
22		on the topic of the foreign buyer tax?
23	A	(BO) We did. I think that was for a briefing,
24		essentially. Just sort of demonstrating where
25		we thought the market would have been even

1	without the tax and I think, if I'm remembering
2	correctly, where sort of sales ended up. They
3	basically came back to that baseline and showing
4	perhaps, if I'm remembering the right
5	presentation, that the level of foreign
6	investment as a share of transactions has been
7	slowly declining especially, after 2017. Kind
8	of, I think, fall 2017 where there was some
9	enhanced capital controls put in place,
10	especially in China that really restricted the
11	outflows of capital from China. One of the main
12	targets being restricting the outflows of
13	capital for the purpose of buying real estate.
14	So even before the enhancement and increase
15	in the foreign buyer's tax we were seeing in
16	2018 we had seen foreign investment steadily
17	decline to the point now we have borders
18	essentially closed and foreign investment or the
19	share of foreign involvement in residential real
20	estate is I think down to about half a percent
21	by the end of 2020.
22	MS. ROSE: And for the Commissioner's benefit the
23	presentation prepared by BCREA is available at
24	appendix N of the exhibit 602, the overview
25	report on Lower Mainland housing prices.

1	Q	Mr. Ogmundson, could you comment on your view on
2		the role of foreign investment in BC real estate
3		more generally.
4	А	(BO) Yeah, of course. I mean, it's certainly a
5		factor and I think it's worth kind of revisiting
6		2016 when I think that issue was really kind of
7		inflamed. If you look at what was happening in
8		2016, it was sort of a perfect storm where we
9		had mortgage rates five-year fixed mortgage
10		rates fall to what was then a record low. We
11		had about a decade low level of new listings in
12		the province and we had an economy that was I
13		think from 2015 to 2017 saw employment grow by
14		about 10 percent. So we had a lot of factors
15		pushing demand, we had undersupplied markets and
16		then on top of that we had sort of, you know,
17		runaway price expectations. So sort of an
18		almost feedback loop from, you know, you expect
19		rising prices; you get rising prices.
20		And some of that fuelled by foreign
21		investment, especially in the single detached
22		market, especially in the luxury market. That
23		was all happening in 2016, so we had all of
24		these things really fuelling growth in prices
25		pre-foreign buyer's tax. I think, you know,

1		after a lot of the demand-side measures put in
2		by the provincial government, the level of
3		foreign investment in the BC housing markets and
4		Lower Mainland housing market has steadily
5		declined.
6		I think it's still a factor around the
7		margins. It's probably still a factor in the
8		luxury market, especially. But to the degree
9		that we have, like, you know, pretty strong
10		market segmentation where what happens in the
11		luxury market, say \$3 million plus, doesn't
12		necessarily mean much for the rest of the
13		housing market. There really isn't that much of
14		a kind of a wider effect.
15	Q	And can you explain that a little bit more.
16		What relationship does the luxury housing market
17		have to the rest of the housing market and, you
18		know, trends in one market, how do they impact
19		the other.
20	А	(BO) Yeah. So in theory if you have no what we
21		would call market segmentation so all markets
22		are kind of the same; they have the same sort of
23		buyers and sellers you would expect that
24		demand in one part of the market is going to
25		sort of affect the rest of the market as a

1		whole. So if prices are rising in one area,
2		that's going to kind of trickle down.
3		We don't have that in, say, the luxury
4		market versus the rest of the market in
5		Vancouver. If you look at, say, the correlation
6		between sales at over \$3 million, they're not
7		very correlated with sales in the \$500,000
8		range. So there's very clearly kind of a market
9		segmentation there where, you know, it makes
10		sense the buyer of a \$4 million mansion is not
11		the same buyer of a downtown apartment. So
12		or an apartment in New Westminster or something.
13		They're just not they're not the same market.
14		There are going to be they are going to have
15		some correlation, some effect, but generally,
16		you know, what happens in a very segmented
17		market isn't going to affect the rest of the
18		market.
19	Q	A buyer of a \$4 million mansion or in Vancouver
20		a \$4 million dollar condo?
21	А	(BO) A nice condo.
22	Q	And is there is this true across the
23		province? Are there certain markets that are
24		differently affected and can you speak to where
25		the sort of where the divide between the

1		luxury market and the rest of the market is
2		usually seen?
3	А	(BO) We just look at it in price points. So,
4		you know, in that kind of 3 million and above,
5		which is I think about 1 or 2 percent of the
6		market as a whole in the Lower Mainland. So
7		that we really kind of see as kind of the luxury
8		market. Every part of the you know, every
9		large part of every large city is going to
10		have its own kind of enclave of very expensive
11		markets. But we would generally probably see
12		more foreign investment in places like, you
13		know, the sort of main wealthy suburbs of Metro
14		Vancouver.
15	Q	And is it your view that the luxury markets are
16		more impacted by global market influences than
17		the remainder of the market?
18	А	(BO) Yeah, just by definition there's only so
19		many people locally that are going to be able to
20		afford a \$4 million or above home, and so it's
21		kind of you know, by definition that's kind
22		of a global market. We are of course an open
23		economy. We're in a very attractive place for
24		people to locate. We for years incentivized
25		wealthy immigration. And so we have sort of

1 that market is established in Vancouver. 2 And just to summarize, what in your view are the Q 3 most important causes of rapid and significant 4 housing price rise in the Lower Mainland? 5 (BO) That is a great question and it really Α depends on what year you're talking about. So 6 the biggest -- let's take a look what's it 7 8 happening right now. So this is a very -- 2020 is a fantastic test case for a lot of these 9 10 hypotheses. We've essentially closed borders. 11 Foreign investment is almost zero and yet we're 12 seeing home prices rise double digits month 13 after month, primarily because we've had this 14 other very unusual situation where despite a 15 global pandemic and a severe recession, the 16 market is probably at its lowest level supply 17 perhaps in history in some parts of the 18 province. So it lends a lot of credence to the 19 idea that supply really matters. When we talk 20 about supply, we mean listings, so what you can 2.1 buy in the market right now. And that supply is 22 really low and demand is really high in spite of 23 no foreign investment, very little immigration 2.4 and yet we have, you know, local incomes, 25 domestic factors pushing sales to approach --

1	pr	obably approaching a record level this year
2	an	d prices are rising at a double digit pace.
3	MS. ROS	E: So in speaking about some of these more
4	cu	rrent trends, I have two documents that I'd
5	li	ke to enter as exhibits. The first is the
6	ВС	REA market intelligence report of
7	Se	ptember 2020. If we could pull that up on the
8	sc	reen, Madam Registrar.
9	Q Do	you recognize this report, Mr. Ogmundson?
10	А (В	O) Yeah, I wrote it.
11	Q Ok	ay. And that comments on some of the trends
12	yo	u were just describing?
13	А (В	O) It does and just sort of it's generally
14	a	look back at the housing market during the
15	pa	ndemic where we had a lot of very unusual
16	th	ings occur. Normally when you have a severe
17	re	cession we see demand falling, supply rising,
18	yo	u know, you have high unemployment rates and
19	yo	u would expect that you have forced selling
20	fr	om people that are particularly financially
21	vu	lnerable. Instead what we saw in the you
22	kn	ow, a lot of it due to the characteristics of
23	th	e pandemic was supply really trend downward as
24	pe	ople practice social distancing and weren't
25	ne	cessarily interested in listing their homes

25

report?

1	during the pandemic but demand really pick up as
2	mortgage rates hit a record low. And we had
3	some really asymmetric impacts in the labour
4	market where higher wage earners actually saw
5	employment grow about 6 or 7 percent during the
6	pandemic while lower wage and middle wage
7	workers really bore the brunt of the recession.
8	So it sort of just explained all the factors
9	that led to some really surprise a really
10	surprising performance of the housing market
11	during 2020.
12	MS. ROSE: I'm hoping, Mr. Commissioner, that we
13	could have this marked as exhibit 630.
14	THE COMMISSIONER: Very well, 630.
15	THE REGISTRAR: Sorry, Ms. Rose. 631.
16	MS. ROSE: My apologies.
17	EXHIBIT 631: BCREA Market Intelligence Report -
18	September 9, 2020 - The Unusual World of
19	Pandemic Economics: Why BC's Housing Market
20	Remains Strong Despite COVID-19
21	MS. ROSE: Madam Registrar, I'm hoping we could now
22	pull up the BCREA first quarter forecast update
23	of January 2021.
24	Q And, Mr. Ogmundson, do you recognize this

1	A (BO) I do.
2	Q And it further describes some of the trends that
3	you've been commenting on?
4	A (BO) Yeah, exactly. Kind of taking the end of
5	2020 as the starting point and then factoring in
6	continued low interest rates, a recovering
7	economy, hopefully soon a ramp up in
8	vaccinations and sort of what are the
9	implications of those factors for the housing
10	market over the next two years.
11	MS. ROSE: Okay. I'd ask that this be entered as the
12	next exhibit, exhibit 632.
13	THE COMMISSIONER: Very well, thank you.
14	THE REGISTRAR: Exhibit 632.
15	EXHIBIT 632: BCREA First Quarter Forecast
16	Update - January 25, 2021
17	MS. ROSE: And I think we can take that down off the
18	screen now, Madam Registrar.
19	Q Mr. Ogmundson, do you have any views on the
20	quantification of money laundering in real
21	estate in BC?
22	A (BO) Yeah, so I mean, as an economist we read
23	the Maloney report and it's fascinating and kind
24	of compelling from that perspective, especially

their use of a gravity model to estimate money

2.1

2.4

1	laundering and flows from money laundering. I
2	think, you know, that gravity model comes from
3	international trade and so the difference being
4	though when we're talking about international
5	trade and trade flows and trying to estimate or
6	forecast trade flows, we have data that we can
7	check against those models. So we know if we're
8	kind of in the right ballpark.

With money laundering, as the commission has heard from experts, we don't have that data. We certainly don't have good data, and even the methodologies used to estimate money laundering, I think, some have described as so uncertain as to be unhelpful to policy.

So that is kind of the starting point. We come up. We have an estimate from the Maloney report, from their gravity model which is a really interesting exercise, but we have no way of knowing how accurate it is and so it's really uncertain, and again so uncertain as perhaps to be not a very useful guide. So that's our starting point for how to estimate the impact of money laundering on the housing market. We are starting with an estimate that has a very wide confidence interval.

2.1

2.4

Now sort of moving to the impact on the housing market. If I were tasked with finding someone to make that calculation, I also would choose Professor Somerville because he is eminently qualified and extraordinarily honest, and that honesty comes through all over that report because just about every paragraph has a caveat about how many assumptions go into the estimate that they have made. So I think, you know, we start with a very uncertain estimate of the flows of money laundering, add about half a dozen more assumptions and we get to an estimate on the housing market which is -- you know, comes out at about 5 percent.

I'd sort of go back as well to that intellectual honesty showed by Professor Somerville. I think a lot of that didn't get transferred, though, to, you know, some of the way that that number was presented in the public and in the media. It was sort of presented as if it was a finding, a forensic accounting sort of finding of \$5 billion in money laundering rather than the way it's actually presented as an estimate with a very wide kind of standard error.

1	So, again, taking that number, another half
2	a dozen or so assumptions, and we get to an
3	estimate of about a 5 percent impact in the
4	housing market. And, again, a number I think
5	that's pretty widely misunderstood. That
6	estimate comes from a pretty simple calculation
7	in this sort of what would he call a static kind
8	of calculation. That 5 percent means if we
9	could eradicate money laundering completely, or
10	at least the proceeds of money laundering
11	completely from getting into the BC economy and
12	the housing market, then the level of home
13	prices would be 5 percent lower. So that's what
14	that calculation means.
15	For context, home prices in the Lower
16	Mainland rose about 80 percent between 2010,
17	2020, so there's clearly even if you take the
18	very high end of an estimate of 5 percent,
19	there's clearly a lot more going on in the Lower
20	Mainland housing market than money laundering.
21	MS. ROSE: I think those are all of my questions for
22	the BCREA panel, Mr. Commissioner. I might
23	propose that we take a break now for the benefit
24	of the court reporters.

THE COMMISSIONER: All right. Thank you, Ms. Rose.

1	We'll do that. We'll take I think we'll take
2	10 minutes at this point. Thank you.
3	THE REGISTRAR: This hearing is adjourned for a
4	10-minute recess until 1:54 p.m. Please mute
5	your mic and turn off your video. Thank you.
6	(WITNESSES STOOD DOWN)
7	(PROCEEDINGS ADJOURNED AT 1:44 P.M.)
8	(PROCEEDINGS RECONVENED AT 1:53 P.M.)
9	
10	THE REGISTRAR: Thank you for waiting. The hearing
11	is now resumed. Mr. Commissioner.
12	THE COMMISSIONER: Thank you, Madam Registrar.
13	DARLENE HYDE, a witness
14	for the commission,
14 15	for the commission, recalled.
15	recalled.
15 16	recalled. BRANDON OGMUNDSON, a
15 16 17	recalled. BRANDON OGMUNDSON, a witness for the
15 16 17 18	recalled. BRANDON OGMUNDSON, a witness for the commission, recalled.
15 16 17 18 19	recalled. BRANDON OGMUNDSON, a witness for the commission, recalled. THE COMMISSIONER: Yes, Ms. Rose, you've concluded
15 16 17 18 19 20	recalled. BRANDON OGMUNDSON, a witness for the commission, recalled. THE COMMISSIONER: Yes, Ms. Rose, you've concluded with your examinations of the two witnesses?
15 16 17 18 19 20 21	recalled. BRANDON OGMUNDSON, a witness for the commission, recalled. THE COMMISSIONER: Yes, Ms. Rose, you've concluded with your examinations of the two witnesses? MS. ROSE: Yes, I have, Mr. Commissioner.
15 16 17 18 19 20 21 22	recalled. BRANDON OGMUNDSON, a witness for the commission, recalled. THE COMMISSIONER: Yes, Ms. Rose, you've concluded with your examinations of the two witnesses? MS. ROSE: Yes, I have, Mr. Commissioner. THE COMMISSIONER: Thank you. I'll call now on

25

1		need 10. Is that correct?
2	MS.	FRIESEN: That is correct. And it may be less,
3		Mr. Commissioner.
4	THE	COMMISSIONER: Thank you.
5	MS.	FRIESEN: Thank you.
6	THE	TECHNICIAN: Mr. Ogmundson, can you please turn
7		on the camera.
8		Sorry, Ms. Friesen. Go ahead.
9	MS.	FRIESEN: Thank you very much.
10	EXAM	MINATION BY MS. FRIESEN:
11	Q	Ms. Hyde, my first question is for you. You
12		gave evidence regarding education directed at
13		realtors, and I believe your evidence I'd
14		like to summarize your evidence as I understand
15		it. I believe you said that it resulted in a
16		change in realtors mindsets and that this has
17		made a significant difference. Did I accurately
18		summarize your evidence?
19	A	(DH) The I was referring to the managing
20		the master compliance program.
21	Q	Okay. Yes, that's correct. Yeah. And you
22		believe that it's made a big difference?
23	A	(DH) Well, we know anecdotally that as a result
0.4		

of the first run of the course that a suspicious

transaction was made subsequent to the course

1		which they attributed to information and
2		education they learned in the fifth module of
3		the course. And other feedback has been similar
4		in terms of really giving colour to something
5		that was pretty foggy before.
6	Q	Okay. And that was going to be my question to
7		you was whether your observations regarding the
8		difference that the educational efforts have
9		made was based on anecdotal evidence or if there
10		have been a more formal analysis.
11	А	(DH) Well, we're just getting to that. The
12		mastering compliance program started in October.
13		It just finished before Christmas. And we are
14		gathering the information now from the
15		participants, the 162 participants in order to
16		build the second iteration. But it's all
17		what we're getting from the attendees is
18		universally positive. From a point of view of
19		understanding and a call to action and ability
20		and competence and confidence around the
21		anti-money laundering obligations.
22	Q	Thank you. And, Mr. Ogmundson, I have a few
23		questions for you as well.
24	А	(BO) Okay.

I understand you have expertise in economics

1		relating to the housing market forecasting and
2		housing market analysis; correct?
3	А	(BO) Correct.
4	Q	And in your role you primarily use forecasts for
5		housing markets in the for the housing market
6		in BC?
7	A	(BO) That's right.
8	Q	Is it fair for say that in producing forecasts
9		the raw data you largely rely on is the sales
10		information?
11	A	(BO) In producing forecasts for the housing
12		market?
13	Q	Correct.
14	А	(BO) We forecast sales, so sales are input but
15		it's really sort of a collective of economic and
16		housing data.
17	Q	Economic and housing data from which sources?
18	А	(BO) So are you talking about specifically the
19		forecasting process, or just all of our
20		analysis?
21	Q	For the forecasting process.
22	А	(BO) Okay. So we get sales data and price data
23		from our member boards or from CREA
24		essentially aggregates them together.

Employment data from Stats Can. Interest rate

1	data from the Bank of Canada, from other sources
2	for mortgage rates in particular. From places
3	like RateSpy for discounted mortgage rates.
4	Generally if you go to Stats Can that's where
5	we're going to find most of our data unless it's
6	specifically for the real estate sector, then
7	it's either CMHC or CREA.
8	Q Thank you. And we have a copy of your CV which
9	is now entered as an exhibit in these
10	proceedings, and I've looked at it and I don't
11	see any reference to experience in modelling on
12	quantification of money laundering. Is it fair
13	to say that this is not your area of expertise?
14	A (BO) Yeah, that's fair.
15	MS. FRIESEN: Thank you. Those are my questions.
16	THE COMMISSIONER: Thank you, Ms. Friesen.
17	I understand that Canada is seeking
18	five minutes and it ordinarily would come at
19	this point at this juncture in the sequence
20	of examination. So, Ms. French, I'll call on
21	you now.
22	MS. FRENCH: Thank you, Mr. Commissioner. Yes,
23	Canada had not given notice to cross these
24	witness as we had not expected to, but given

what arose earlier I just have a couple of

1		questions, if that's all right.
2	THE	COMMISSIONER: Yes, that's fine.
3	EXAM	INATION BY MS. FRENCH:
4	Q	Ms. Hyde, my questions are for you. Good
5		afternoon. I'm counsel for Canada. Earlier
6		Ms. Rose asked you some questions about managing
7		brokers and compliance officers and you
8		testified that managing broker and compliance
9		officers are usually the individuals who are
10		responsible for anti-money laundering reporting;
11		is that correct?
12	А	(DH) My understanding is that the compliance
13		officer/managing broker fills out the forms to
14		FINTRAC.
15	Q	Okay. And you described them as sort of the
16		critical person on the ground, it's their
17		responsibility to learn the anti-money
18		laundering material and disseminate it to the
19		real estate agents who they're responsible for?
20	А	(DH) Yes.
21	Q	And then commission counsel also asked you
22		questions about exhibit 626, which I hope we
23		don't need to go to. It was the FINTRAC
24		presentation that included the table of red flag
25		indicators that FINTRAC provides. Do you recall

25

1 that table? 2 (DH) I believe I do, yes. Α 3 Okay. If we need to go to it. We absolutely 4 can. But in reference to these kinds of FINTRAC 5 materials, you were asked if there's any sort of convenient hub of information for real estate 6 7 agents, compliance officers/managing brokers. 8 Do you recall those questions? 9 Α (DH) I do. I understood the question to be a 10 hub outside of the brokerage. 11 Outside of the brokerage. 0 12 Α (DH) Yes. 13 Yes. And you said you weren't entirely sure how Q the FINTRAC information was disseminated to real 14 15 estate agents? 16 (DH) Right. Α Is that correct? 17 0 18 (DH) Yes. Α 19 I'm just wondering if you're aware if this 0 20 information is all available publicly on 2.1 FINTRAC's website? 22 (DH) I'm sure it is, but in terms of -- that Α 23 would be pull information. In terms of push 2.4 information, need to know at the moment, I

wasn't aware of how information gets out in a

25

1 timely way to the people that need to act on it. 2 Okay. Thank you for clarifying that. You also 3 noted that realtors are fairly tech savvy, which 4 I'm sure they appreciate, and so any access to 5 this public website or a public website as a hub of information that wouldn't pose a problem to 6 7 realtors generally? 8 (DH) No. No. Α 9 MS. FRENCH: Thank you, Ms. Hyde. Mr. Commissioner, those are all my 10 11 questions. 12 THE COMMISSIONER: Thank you, Ms. French. 13 Ms. Magonet for the BC Civil Liberties 14 Association, who I think has estimated 15 ten minutes. Ms. Magonet. 16 MS. MAGONET: Yes, that's correct. Thank you, Mr. Commissioner. 17 EXAMINATION BY MS. MAGONET: 18 19 My questions are for Mr. Ogmundson. Am I Q 20 pronouncing your name correctly? 21 Α (BO) You got it. 22 0 Great. So my first question for you -- or 23 rather my first questions for you concern 2.4 foreign investment in BC real estate. And I was

wondering if you could speak to the dangers of

1		conflating foreign investment that may include
2		money that enters Canada in violation of capital
3		controls from another jurisdiction with money
4		laundering which would have to do with a crime
5		in Canada. If you could speak to just the
6		dangers of treating those two things as the
7		same.
8	А	(BO) Yeah. I mean, BC is an economy that
9		thrives on immigration, and I think a lot of the
10		time what we see is conflation of money that
11		comes into Canada legally, whether through
12		foreign investment or through immigration, is
13		often sort of painted with the same brush as
14		money that is produced through illegal means. I
15		think you we see that a lot even when we talk
16		about foreign investment, which is legal, it
17		often gets sort of painted as being from some
18		ill gotten gains and unfair and sort of I think
19		a lot of that comes out in some pretty ugly
20		rhetoric and some even some mainstream
21		places, some pretty ugly rhetoric and some
22		pretty ugly implications.
23		So I think that's the real the danger.
24		We are constantly treating or scapegoating
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foreign investment really and blaming it for

1		challenging affordability that really is arising
2		from failures in other parts of policy.
3	Q	Thank you. Are you aware of any research
4		showing that foreign investors or rather
5		foreign buyers are more likely to engage in
6		flipping and speculation than Canadian buyers?
7	А	(BO) I'm not.
8	Q	Okay. Thank you. We can go to this report, if
9		it's helpful to you, but you may be able to
10		answer these questions without looking at it.
11		These are just some points that came up in the
12		foreign buyer tax presentation slides that were
13		referred to earlier. My understanding after
14		reviewing that slide deck is that at least in
15		2018, which is the time period this particular
16		point concerned, that the number of foreign real
17		estate purchases was quite low in Vancouver and
18		BC more broadly. Is that correct?
19	A	(BO) I think by 2018 off the top of my head I
20		think we were probably 2017 around 3 percent in
21		Metro Vancouver and by 2018 had fallen under
22		that level. Again, I think the capital controls
23		put in place in China and perhaps some other
24		factors really saw kind of a down trend in
25		overall foreign investment to the point where

1		it's sort of in that 1 1/2 to 2 1/2 percent
2		range. Is that about right, without looking at
3		the slides?
4	Q	Yeah, I think that you had said that or this
5		slide deck said it was that foreign real
6		estate purchases were at 2.4 percent in BC more
7		broadly and 3 percent in Metro Vancouver in
8		2018.
9	А	(BO) Right. Right.
10	Q	And my understanding is that refers to the flow
11		of foreign purchases which is sometimes
12		distinguished from the stock, so how many how
13		much property overall is owned by foreign buyers
14		in BC. Are you able to speak at all as to
15		whether that was a high number at that time
16		period?
17	A	(BO) Yeah, so
18	Q	It's okay if you can't.
19	А	(BO) No, no. I'm just so 3 percent is the
20		flow. So if we look at total numbers of
21		transactions compared you know, foreign
22		investment transactions compared to total
23		residential transactions, it's really hard
24		because we only have data going back to 2016.
25		So kind of the high point in that data reflects

1		when the foreign buyer tax was announced so we
2		had kind of a flurry of activity, so we don't
3		really have a good benchmark so when foreign
4		investment was really high versus really low. I
5		think we can say that under 5 percent is a
6		pretty low amount of foreign investment.
7		When we look at total foreign ownership
8		through data available through the speculation
9		and vacancy tax and especially foreign ownership
10		where units are left vacant, we're talking
11		about, you know, less than .2 percent of the
12		housing stock.
13		So I think I lost the plot on the part of
14		that question, but yeah.
15	Q	No, that's very helpful. That actually goes
16		into my next question.
17	А	(BO) Okay.
18	Q	Which is that this presentation also showed that
19		very few properties owned by foreign owners were
20		left vacant or were the houses of so-called
21		satellite families. Is that accurate?
22	А	(BO) That's correct. So again from the
23		speculation and vacancy tax data, the number of
24		households that actually paid that tax I think
25		was about 12,000 in its first year, and I think

1		less than that in the most recent data from
2		2019. And so as a share of the housing stock, I
3		mean, if you filled out an SVT form, I think it
4		says right on it that fewer than 1 percent of
5		households paid this tax and the share that is
6		leaving units empty that is foreign is about
7		.2 percent.
8		Satellite families are occupying their
9		homes, so they are sort of you know, I think
10		that's a different issue. And then there's a
11		share of Canadians that leave their homes empty
12		as well and sometimes get classified in the
13		non-resident data even though they're Canadians
14		living abroad.
15	Q	Thank you. So overall this data paints a
16		different picture than the story we sometimes
17		hear in the media that there are tons of houses
18		being bought by foreign buyers and left empty
19		and that that is the principal cause of
20		unaffordable housing in BC. Would you agree
21		with that, that the data's telling a different
22		story?
23	А	(BO) I would. There just simply isn't the sort
24		of vacancy issue. I mean, we have data now of
25		actual people paying taxes on empty units, so we

- don't need to refer to old studies. We have
 data right now that tells us you that there
- aren't very many vacant units in Vancouver.
- 4 MS. MAGONET: Thank you. Those are my questions.
- 5 THE WITNESS: (BO) Thank you.
- 6 THE COMMISSIONER: Thank you, Ms. Magonet.
- 7 Mr. Rauch-Davis for Transparency
- 8 International Coalition, who's been allocated
- 9 ten minutes.
- 10 MR. RAUCH-DAVIS: Thank you.

11 EXAMINATION BY MR. RAUCH-DAVIS:

- 12 Q My questions will be for you, Ms. Hyde. You
- 13 mentioned in your evidence this afternoon that
- 14 BCREA supported the Land Owner Transparency
- 15 Registry. Do I have that right?
- 16 A (DH) Yes, you do.
- 17 Q Yeah. And I take it that the BCREA also support
- the creation of a corporate beneficial ownership
- 19 registry.
- 20 A (DH) We do, yes.
- 21 Q Yeah. From your perspective what are the
- 22 benefits of the corporate beneficial ownership
- 23 registry?
- 24 A (DH) It would give visibility into who are the
- 25 primary owners of a particular entity.

1	Q	Right. And in that way it would assist AML
2		efforts in the real estate sector as well as the
3		corporate sector; right?
4	А	(DH) It would, yes.
5	Q	Yeah. And so the BCREA, as I understand it, is
6		also affiliated with the CREA; right?
7	А	(DH) The CREA is the federal body, the national
8		body, yes.
9	Q	And the CREA also supports a corporate
10		beneficial ownership registry; right?
11	А	(DH) You know, I can't say one way or the other.
		I think it does, but I'm not sure.
12		I chim ic does, but I m not buic.
13	MR.	RAUCH-DAVIS: Okay. So there's a letter and I
	MR.	
13	MR.	RAUCH-DAVIS: Okay. So there's a letter and I
13	MR.	RAUCH-DAVIS: Okay. So there's a letter and I wonder if it's best to take bring it up.
13 14 15	MR.	RAUCH-DAVIS: Okay. So there's a letter and I wonder if it's best to take bring it up. It's in exhibit 601, Madam Registrar, which is
13 14 15 16	MR.	RAUCH-DAVIS: Okay. So there's a letter and I wonder if it's best to take bring it up. It's in exhibit 601, Madam Registrar, which is the overview report. And it's appendix 22.
13 14 15 16 17		RAUCH-DAVIS: Okay. So there's a letter and I wonder if it's best to take bring it up. It's in exhibit 601, Madam Registrar, which is the overview report. And it's appendix 22. Yes, if you just stay on this first page.
13 14 15 16 17		RAUCH-DAVIS: Okay. So there's a letter and I wonder if it's best to take bring it up. It's in exhibit 601, Madam Registrar, which is the overview report. And it's appendix 22. Yes, if you just stay on this first page. So, Ms. Hyde, I take it this is a letter that
13 14 15 16 17 18	Q	RAUCH-DAVIS: Okay. So there's a letter and I wonder if it's best to take bring it up. It's in exhibit 601, Madam Registrar, which is the overview report. And it's appendix 22. Yes, if you just stay on this first page. So, Ms. Hyde, I take it this is a letter that you authored; right?
13 14 15 16 17 18 19 20	Q	RAUCH-DAVIS: Okay. So there's a letter and I wonder if it's best to take bring it up. It's in exhibit 601, Madam Registrar, which is the overview report. And it's appendix 22. Yes, if you just stay on this first page. So, Ms. Hyde, I take it this is a letter that you authored; right? (DH) Yes.
13 14 15 16 17 18 19 20 21	Q A Q	RAUCH-DAVIS: Okay. So there's a letter and I wonder if it's best to take bring it up. It's in exhibit 601, Madam Registrar, which is the overview report. And it's appendix 22. Yes, if you just stay on this first page. So, Ms. Hyde, I take it this is a letter that you authored; right? (DH) Yes. It's on the screen as well?

registry; right?

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Q

1	А	(DH) That's correct.
2	Q	Right. And so part of this letter is you
3		discuss some of the factors that the BCREA or
4		some of the mechanics of what the registry
5		should look like, and I just thought I would go
6		over some of them with you and ask some
7		questions about it. So the first that I'll look
8		to is the issue of public access. Does the
9		BCREA support public access of a corporate
10		beneficial ownership registry?
11	А	(DH) Are you looking at the second page here,
12		"Public Access"?
13	Q	I am, yeah. You'll see on second page it says:
14		"We firmly believe that transparency needs
15		to be balanced with privacy and so the
16		BCREA urges the government to consider a
17		broad approach to privacy in AML
18		measures."
19		And I won't read the whole paragraph, but I take
20		it that the BCREA's position is that there
21		should be public access insofar as it's
22		necessary to meet the AML mandate. Do I have
23		that right?
24	А	(DH) That's correct.

Yeah. And basically here you're saying that the

1		BCREA is not in a position to comment on what
2		might be minimally intrusive and what might meet
3		that mandate but that there should be some
4		public access afforded; right?
5	А	(DH) That's correct.
6	MR.	RAUCH-DAVIS: Right. The next topic that I'd
7		like to discuss is on the third page, Madam
8		Registrar, and that's under the heading "Role in
9		Government" here.
10	Q	So here you set out that:
11		"We prefer"
12		We, as in the BCREA.
13		" prefer government take a reactive
14		approach to verifying the accuracy of
15		information in the registry, and by that
16		meaning the government only take steps to
17		verify information when alerted by another
18		party that the information might be
19		incorrect."
20		Does the BCREA maintain that position?
21	А	(DH) It does.
22	Q	And so I guess my first question is can you
23		expand on what "reactive approach" means to you.
24	А	(DH) That any verification of accuracy take
25		place as a reaction or a response to a notice or

25

1		an alert that this information may be incorrect.
2	Q	And I take it that the reason you support or
3		you support a reactive approach as opposed to a
4		proactive approach; right? There's really only
5		two approaches. As in and by proactive I
6		mean something like having infrastructure built
7		in place of the registry that would verify
8		identification at the outset.
9	А	(DH) I think we're trying to take a minimalistic
10		approach to this in terms of where it's needed
11		to correct information, we do so.
12	Q	Okay. And I take it the reason you support a
13		reactive approach is based on similar
14		considerations that you've mentioned in your in
15		chief evidence was that realtors are on the go,
16		pressed for time and that a proactive approach
17		might represent an undue burden. Do I have that
18		right?
19	А	(DH) I think it goes back to a risk-based
20		approach that I mentioned that information
21		should be additional information should be
22		gathered when there's a trigger in terms of a
23		sense that we need more information.
24	Q	Okay. But and I take it you're writing this
0.5		1 1 1 1 2 6 1 1 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7

letter as an advocate on behalf of the BCREA?

	<i>Dy</i> 111 • 100	
1	А	(DH) Yes.
2	Q	And I don't you're not saying that a reactive
3		approach is the best approach for AML efforts,
4		are you?
5	А	(DH) No, no, no. We're saying that because of
6		all the issues connected with the beneficial
7		ownership and privacy issues and all of these
8		other issues that we do what we need to do in
9		order to keep this an integral registry but that
10		at this point at this point we're not sure a
11		full proactive approach has the cost benefit.
12	Q	And could I ask who was involved from your
13		office in drafting this letter, coming up with
14		this position?
15	А	(DH) Our policy group.
16	Q	And do you know, was the UK beneficial ownership
17		registry considered in coming up with this
18		position?
19	А	(DH) I can't answer that.
20	Q	Are you aware of the UK beneficial ownership
21		registry?
22	А	(DH) Only peripherally.
23	Q	And do you have any knowledge of the fact that
24		one of the main issues with the UK beneficial

ownership registry is that they don't have a

1 proactive client identification verification 2 system? 3 Α (DH) I can't comment on that. 4 Because they implemented a registry in 2016 and Q 5 the --MR. WEAFER: Mr. Commissioner, the witness said she 6 7 has no knowledge of this and now [indiscernible] 8 just putting information on the record that she 9 can't respond to. 10 THE COMMISSIONER: I am sorry, Mr. Weafer, I'm having 11 great difficulty in hearing you. 12 MR. WEAFER: Is that any better? 13 THE COMMISSIONER: No, I am afraid it's not. Could 14 you try again. 15 MR. WEAFER: How's that? 16 THE COMMISSIONER: That's a little better. 17 MR. WEAFER: I'll speak slowly and hope 18 [indiscernible]. Ms. Hyde has indicated she has 19 no information or knowledge of what counsel is 20 now seeking to put more questions to her on or has put more description of the system on the 2.1 22 record she's indicated she knows nothing about. 23 THE TECHNICIAN: I'm sorry, Mr. Weafer, would you 2.4 please ensure that your microphone is the same 25

one that you are using.

- 1 MS. ROSE: I wonder if I might suggest that Ms. Hyde 2 mute her microphone while Mr. Weafer is speaking 3 just for clarity. THE COMMISSIONER: That might help. 5 MR. WEAFER: Does that help? THE COMMISSIONER: Yes, that's better. Thank you. 6 MR. WEAFER: Thank you. Ms. Hyde has indicated twice that she doesn't know of the registry that 8 9 counsel is putting to her again and now he's starting to describe it further. So I'm just 10 11 wondering what value she can add to the questions if she doesn't have any background 12 13 knowledge on the topic. MR. RAUCH-DAVIS: Mr. Commissioner, I'm content to 14 15 reframe my questions without use of the UK 16 registry, which Ms. Hyde has indicated she's not 17 aware of. 18 THE COMMISSIONER: All right. Well, I think she said 19 she was peripherally aware of it, but yes, I 2.0 think that is a fair comment by Mr. Weafer. 21 Thank you, Mr. Rauch-Davis. MR. RAUCH-DAVIS: 22 23 So, Ms. Hyde, back to the reactive approach that 0
- you have set out that you support in this

 letter, wouldn't you agree that money launderers

25

Exam by	mi. Na	den bavis
1		can just avoid detection in a reactive-based
2		system by simply making up a name?
3	А	(DH) You know, I really can't comment too much
4		on this beneficial ownership registry and the
5		money laundering implications. We had a
6		position, we advanced it and perhaps the
7		reactive approach isn't the ideal or the golden
8		standard, but it is what we recommended at the
9		time.
10	Q	Ms. Hyde, if you can't comment on it I mean,
11		you authored this letter, so clearly you felt
12		comfortable in authoring this letter and putting
13		a position forward. And you're now saying that
14		you shouldn't have written this letter and you
15		can't put that position forward?
16	А	(DH) No, I'm not saying that at all. I'm saying
17		this is the position we advanced at the time. I
18		have no reason to take it unadvance it. And
19		we felt at the time that a reactive approach was
20		sufficient.
21		Now, people may disagree and say that that's
22		not the gold standard but that is where we were
23		and are at the time.
24	Q	Just a few more questions on this letter. If we

go back to page 2 at the very top of the

1		<pre>page you'll see:</pre>
2		"Transparency registers are a new process
3		for realtors, so BCREA recommends
4		flexibility for those whose registers are
5		found lacking. A heavy-handed approach to
6		enforcement would negatively impact the
7		business and also their
8		customers/clients."
9		Do you see that statement?
10	A	(DH) I do.
11	Q	And so again you're not saying that avoiding a
12		heavy-handed approach is the best approach for
13		AML efforts; you're just saying on behalf of the
14		BCREA take it easy on us at the transition
15		period or something to that effect?
16	A	(DH) We are saying that this was a new area for
17		British Columbia, it was a new venture and that
18		a heavy-handed approach may not be the best
19		approach to ensure compliance.
20	Q	Would you agree that at some level a
21		heavy-handed approach is warranted to ensure AML
22		efforts are furthered? So for example, if
23		someone repeatedly provides false declarations
24		to a beneficial ownership registry, wouldn't
25		that in your mind warrant a heavy hand?

EΣ	am by Mr. R	auch-Davis
1	А	(DH) That would be a reactive approach, though.
2		That would be something that we're responding to
3		in terms of okay, we need to strengthen this.
4		So we feel that the approach was appropriate, is
5		appropriate for this beneficial ownership
6		registry. It's not ours to develop; it was a
7		recommendation. It will be it is being
8		developed by others. So it's a position that we
9		offered and it is for regulators and lawmakers
10		to build a beneficial ownership registry that's
11		robust enough to address anti-money laundering
12		concerns.
13	Q	So under the PCMLTFA real estate professionals
14		have know-your-client obligations. I believe
15		you alluded to the fact that in June real estate
16		professionals are going to be required to obtain
17		beneficial ownership information on their
18		clientele?
19	А	(DH) I believe that is the case.
20	Q	Yeah. So and they're also going to have to
21		ensure the accuracy of that information using
22		reliable sources and taking reasonable steps.
23		Do you agree with that?
24	А	(DH) I do.

Q And do you -- would you -- in your opinion would

- a publicly accessible beneficial ownership
- 2 registry be a valuable resource in meeting those
- 3 objectives?
- 4 A (DH) Yes.
- 5 Q But of course that registry would only provide
- 6 utility if the data in that registry is of
- 7 sufficient value, is of sufficient quality,
- 8 don't you agree?
- 9 A (DH) True.
- 10 Q Yeah. And so the registry is really only as
- good as the ID verification in it, isn't it?
- 12 A (DH) True.
- MR. RAUCH-DAVIS: Okay. Thank you. Those are my
- 14 questions.
- 15 THE COMMISSIONER: Thank you, Mr. Rauch-Davis.
- 16 Mr. Usher for the Society of Notaries Public
- of BC. Five minutes.
- 18 MR. USHER: Thank you, Mr. Commissioner. Having
- 19 heard the testimony of the witnesses, I have no
- 20 questions at this time.
- THE COMMISSIONER: Thank you, Mr. Usher.
- 22 Anything arising, Ms. Magonet, from
- Mr. Rauch-Davis.
- MS. MAGONET: Nothing, Mr. Commissioner. Thank you.
- THE COMMISSIONER: Thank you. Ms. French?

Colloquy 198

1	MS.	FRENCH: Nothing arising. Thank you.
2	THE	COMMISSIONER: Thank you. Ms. Friesen?
3	MS.	FRIESEN: Nothing, Mr. Commissioner. Thank you.
4	THE	COMMISSIONER: Ms. Rose?
5	MS.	ROSE: Nothing from me, Mr. Commissioner. Thank you
6	THE	COMMISSIONER: Thank you. All right. I would
7		like to thank both of the panelists for their
8		very interesting and comprehensive review of the
9		BC Real Estate Association's enterprises. It's
LO		been very helpful and you're now excused from
11		further testimony. Thank you.
12	THE	WITNESS: (DH) Thank you.
13	THE	WITNESS: (BO) Thank you.
L 4		(WITNESSES EXCUSED)
L5	THE	COMMISSIONER: And, Ms. Rose, I think we are now
L 6		in a position to adjourn until tomorrow at 9:30,
L7		unless there's anything else to deal with.
18	MS.	ROSE: Nothing that I can think of,
L 9		Mr. Commissioner. I think it's safe to adjourn.
20	THE	COMMISSIONER: Thank you. We will adjourn until
21		tomorrow at 9:30.
22	THE	REGISTRAR: The hearing is now adjourned until
23		February 18, 2021, at 9:30 a.m. Thank you.
24		(PROCEEDINGS ADJOURNED AT 2:24 P.M. TO FEBRUARY 18,
25		2021)